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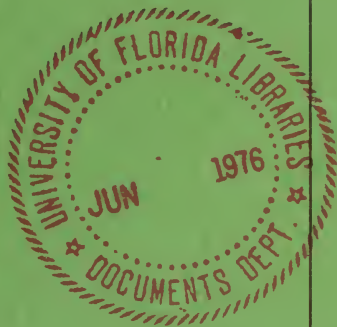
ANNUAL REPORT OF THE
CONGRESSIONAL RESEARCH SERVICE
OF THE LIBRARY OF CONGRESS
FOR FISCAL YEAR 1975

TO THE
JOINT COMMITTEE ON THE LIBRARY
UNITED STATES CONGRESS

PURSUANT TO
PUBLIC LAW 91-510
TITLE III, PART 2
(Section 321)



APRIL 1976



Printed for the use of the
Joint Committee on the Library

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WASHINGTON : 1976

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The Library of Congress

Congressional Research Service

Washington, D.C. 20540

April 26, 1976

Honorable Howard W. Cannon
Chairman, Joint Committee on
the Library
United States Congress
Washington, D.C. 20510

Dear Mr. Chairman:

I am pleased to transmit the Annual Report of the Congressional Research Service for fiscal year 1975, pursuant to the provision of the Legislative Reorganization Act of 1970 which directs that "The Director of the Congressional Research Service shall prepare and file with the Joint Committee on the Library at the beginning of each regular session of Congress a separate and special report covering in summary and in detail, all phases of activity of the Congressional Research Service for the immediately preceeding fiscal year."

The report records the activities of the Service during the fourth year of its program to implement the objectives of the Reorganization Act. In the course of the year, CRS initiated a number of innovative services to Congress. In addition to describing these new undertakings, the report reviews in detail the Service's more traditional work activities, which include research and analysis, documentation and status of legislation, information and reference services, and administration.

Exceptional demands were placed upon the Service's resources during fiscal year 1975, as evidenced by the record number of requests for policy analysis and information answered by CRS in this period. In meeting the challenges posed by increasing and varied congressional needs, CRS has sought to develop new and improved research and informational services. As we proceed with our efforts to fulfill our responsibilities under the Reorganization Act, we look forward to receiving the continued advice, counsel and support of the Joint Committee on the Library.

Sincerely,

A handwritten signature in dark ink, appearing to read "Norman Beckman".

Norman Beckman
Acting Director

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CHAPTER I. HIGHLIGHTS OF THE YEAR

The Congressional Research Service has provided a unique support resource for Members and committees of the Congress since 1914. With the skills of a highly skilled professional staff and access to a wealth of Library research and reference materials, the Service is able to accommodate an enormous range of congressional requests each year. CRS specialists offer background reports, bill analyses, analyses of alternative legislative proposals, assistance in hearings and other phases of the legislative process, factual statements, bibliographies, graphics, translations, and a great diversity of reference services. Virtually all subjects of interest to the Congress in the performance of their legislative and representative functions are within the purview of requests to CRS.

Several new services were initiated this year. The Service assumed its new responsibility for preparing factual descriptions of all House bills and resolutions, responded to an enthusiastic congressional demand for its new "issue brief" products, and offered several new seminar programs. Significant progress was made in training congressional staff to use the Service's remote automated information systems and, through a self-initiated briefing program, broadening congressional awareness of the services CRS is able to provide. Project groups were established to enhance CRS support to the Congress in the fields of ocean policy and futures research. An *ad hoc* interdivisional group was formed to coordinate the many requests received on U.S. intelligence activities and more than 100 additional interdivisional teams of analysts were formed to conduct specific projects. All divisions contributed to the first full year of CRS support to the Office of Technology Assessment and the Congressional Budget Office.

Many of the developments in FY 1975 related to the Service's implementation of the Legislative Reorganization Act of 1970. Section 321 of that Act authorized the expansion of CRS policy analysis and research support to congressional committees and Members, as well as the continued provision of traditional services. The Service began a five-year implementation program of the Act in FY 1972 and completed the fourth year of implementation this year. Developments related to new provisions of the Act included: significantly more major research projects for committees and the expansion of major project coverage to additional committees; increased and diversified use of contracts to respond to more technical congressional requests; and the preparation of subject and terminating program lists to assist congressional committees in planning their legislative agendas for the 94th Congress. In the more traditional reference and information areas of service, the Congressional Reference Division was reorganized into interdisciplinary teams, staffing was increased in the Congressional

Reading Room and Senate Reference Center, and delivery and limited reference service provided from the Longworth Book Room. The CRS Legislative Information Display System (LIDS) was refined and made more accessible to congressional offices.

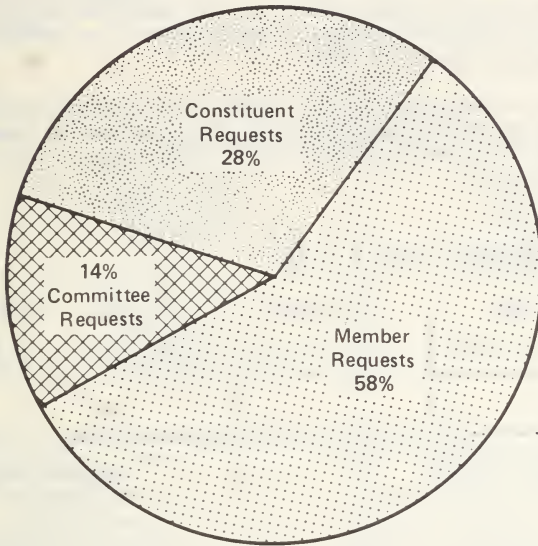
The Service received and responded to an unprecedented volume of requests in FY 1975--244,498, or 21 percent more than the previous high record of FY 1974. Requests are classified by their source as Member, committee, or constituent. Whereas Member and committee requests often involve assistance on legislative matters, our responses to constituent requests assist Members in their representative roles. The distribution of CRS requests, by source, was as follows:

<u>Number of Requests</u>	
Members-----	142,607
Committees-----	34,212
Subtotal-----	176,819
Constituents----	67,679
Total-----	244,498

The significance of the large volume of requests received in FY 1975 may best be seen in historical perspective. Since World War II the annual volume of requests has approximately doubled every ten years. Some 23,000 requests were received in FY 1947, 59,000 in FY 1956, 100,000 in FY 1965, to slightly in excess of 200,000 in FY 1974. This year's unanticipated rise, approaching 250,000 requests, was made even more dramatic by the fact that the usual seasonal fluctuations in workload were not present. The average number of requests from each Senator jumped from 611 in FY 1974 to 741; the average per Representative increased from 257 to 305. Over the past ten years the average received from each Member has increased by 122 percent, from 174 in FY 1965 to 386 requests this year.

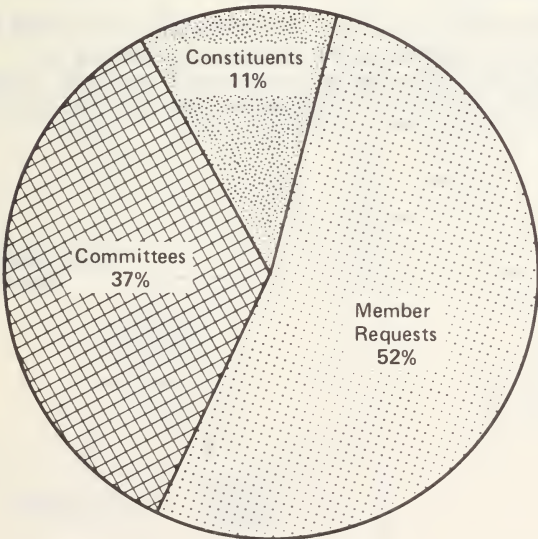
Impacts of the Legislative Reorganization Act on the CRS workload have been qualitative as well as quantitative. An increased workload might have been anticipated without the expanded 1970 mandate. However, there have been definite shifts in the types of requests received since implementation efforts began in FY 1972. Since FY 1971, while the overall volume of requests increased by 35 percent, requests requiring reports, memoranda, and other, more personalized types of response have increased by 109 percent and currently require more than half of CRS research time. Committee requests have risen by 124 percent and committee and Member requests together accounted for 72 percent of all FY 1975 requests, as compared to only 58 percent in FY 1971.

NUMBER OF INQUIRIES CLEARED, Fiscal Year 1975



TOTAL INQUIRIES
CLEARED 244,498

PERCENTAGE OF TIME CRS SPENT ON MEMBER, COMMITTEE AND CONSTITUENT REQUESTS, Fiscal Year 1975



This shift is significant, as generally committee and Member requests require more substantive research than constituent requests. Finally, it may be noted that requests requiring over ten staff days of research time have increased by 208 percent in the past four years, a trend which has been reinforced by the growing demand for policy-oriented research projects since FY 1973.

CRS progress in implementing the Legislative Reorganization Act and other legislative provisions affecting its services is summarized briefly in Appendix A. The response time on FY 1975 requests is shown below.

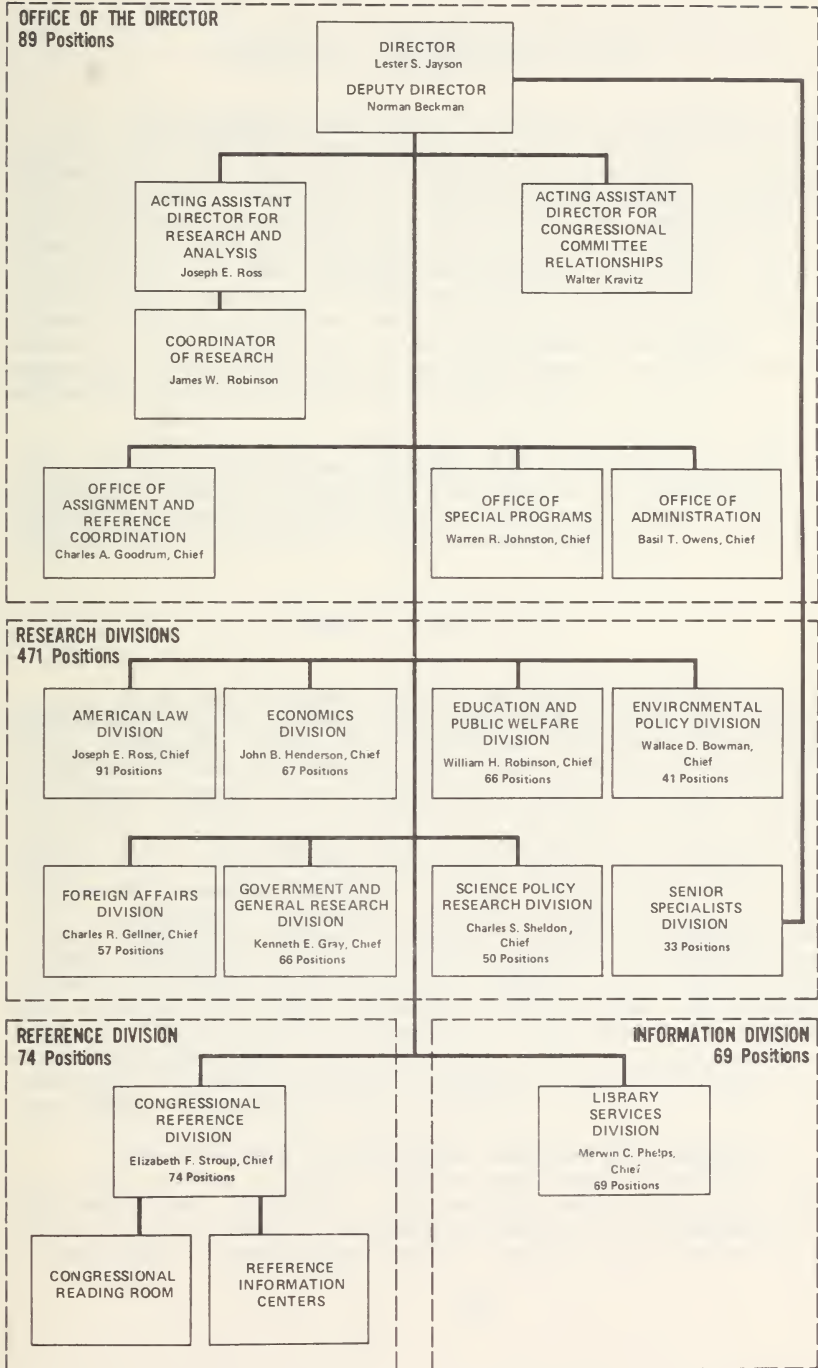
Response Time, FY 1975

<u>Same Day</u>	<u>1 Day</u>	<u>2-5 Days</u>	<u>6-10 Days</u>	<u>Over 10 Days</u>
104,218 (43%)	47,598 (19%)	54,306 (22%)	17,483 (7%)	20,893 (9%)
151,816 (62%)				
206,122 (84%)			38,376 (16%)	

Of possible interest to those desiring additional information on the Congressional Research Service were two major reports prepared by the staff this year. The first, prepared for the House Commission on Information and Facilities, surveyed current and proposed CRS services, resources, and products, assessed the congressional use of CRS services, and analyzed the organization structure. The second reviewed the automation resources of CRS and the Library of Congress, at the request of the House Administration's Ad Hoc Subcommittee on Computers.

The activities of the Service's ten divisions in FY 1975 are reviewed in the following chapters. The report is organized by functional area of service, including major research services, documentation of legislation activities, information and reference services, and administration.

CONGRESSIONAL RESEARCH SERVICE ORGANIZATION CHART



CHAPTER II. THE RESEARCH DIVISIONS

The organization and responsibilities of the Service's eight research divisions have considerably expanded since 1970. Each share responsibility for providing new CRS services involving, for example, the preparation of materials for subject and terminating program lists, issue brief drafts, oversight of contract projects, and expanded communications with other legislative agencies. In addition, the research divisions have developed and expanded relationships with congressional committees and subcommittees, undertaken more major research projects, organized and coordinated interdisciplinary project groups, and have experienced an increasing demand for reports, memoranda, in-person briefings, and other forms of research contribution to congressional hearings and legislation.

Responding to more than 72,000 research requests in fiscal 1975, the research divisions accounted for a fifth of this year's increase in inquiries cleared and 91 percent of the increase in research time spent over fiscal 1974. Highlights of their varied contributions are presented in the following sections.

AMERICAN LAW DIVISION

As in earlier years, the work of the American Law Division was notable both for its volume and the wide range of legal and constitutional issues considered. Legal and constitutional questions arose on each of the major issues dealt with by the Congress during the fiscal year. Considered in the division were questions requiring expertise in constitutional law, international law, administrative law, and statutory construction. Legal questions arose in the context of such diverse subject areas as intelligence activities, antitrust and monopolies, banking, environmental protection, crime, Indian rights, civil rights, taxation, freedom of information, elections, abortion, bankruptcy, privacy, conflict of interests, regulatory reform, and congressional committee responsibilities in various situations--for example, with regard to compelling the testimony of witnesses, securing information from executive branch agencies and the private sector, and oversight functions. The division's work necessarily includes analysis of State as well as Federal law, since the current status of State law in a given area is often of interest to Congress in deciding whether to enact Federal legislation in the same area.

The division's assistance was requested with respect to many legal problems resulting from the impeachment proceedings and President Nixon's resignation. For example, senior attorneys assisted the Senate Rules Committee in revising the rules for impeachment trials in the Senate. Several reports were prepared on questions relating to

President Nixon's entitlement to various transition benefits and to the ownership, disposition and control of presidential papers. A report dealing with the constitutionality of the Presidential Recordings and Materials Preservation Act, S. 4016, was read into the Congressional Record in the course of Senate debates. Similar studies were prepared on the papers of Members of Congress.

The division substantially increased its major project work for congressional committees this year. In addition to contributions to several interdivisional projects, division attorneys assisted committees with numerous specialized reports. These included examinations of the regulations of the Bureau of Indian Affairs, legal and constitutional issues raised by the covenant to establish a commonwealth of the Marianas, U.S. Code provisions within oversight responsibility of the Senate Commerce Committee, enforcement provisions in consumer and safety legislation, regulation of real estate through the taxing power, and contested elections.

Characteristic of the services performed at the request of Members were memoranda on Member obligations with respect to classified materials, analyses of the legal and constitutional basis for executive agreements and of the powers of congressional committee chairmen, and assistance to a group of Congressmen in drafting a brief amicus curiae for a Supreme Court case involving the constitutionality of the Regional Rail Reorganization Act of 1973. In all, the division responded to 16,128 requests.

Pursuant to statutory directive, the American Law Division prepares decennial editions and biennial supplements to The Constitution of the United States of America--Analysis and Interpretation. The seventh edition of this volume was published in 1972. The first supplement, including analyses of Supreme Court opinions handed down in 1972 and 1973, was issued in fiscal 1975 and work continued on the collection and analysis of the Court's opinions for inclusion in the second supplement.

ECONOMICS DIVISION

Workload demands on the Economics Division increased substantially during FY 1975. Some 15,125 Member, committee, and constituent inquiries were cleared, 32 percent more than in FY 1974, including equally large increases in major project work and for committees. Nearly half of all the requests were completed on a rush basis and during several months the requests exceeded 1,500. As might be expected, the twin issues of energy and the economy occupied much of the division's analytical and informational effort. Many of these studies, in the energy field especially, involved interdivisional inputs. Another major commitment of staff resources and time was in

support of the new Budget Committees and the Congressional Budget Office.

A source of special assistance for many requests was the first full year's use of automated economic information systems, including various economic time series, tapes of the 1975 and 1976 Federal Budgets, and an econometric model of the U.S. economy. These were used in CRS analyses of the Federal Budget, in the development of inflationary impact statements required by recent law, and for a variety of congressional inquiries concerning the economic effects of policy proposals. Other projects that were facilitated by access to computer software packages involved an analysis of foreign-exchange market transactions of multinational corporations, a study of the relationship of profit performance to the capital structure of major oil corporations, and the development of a program evaluation system for public works projects.

Access to additional computer packages was obtained, including an energy model and economic charting capability. The CRS contracting authority was used for studies of a proposed national electric power grid system, the economics of commodity shortages, and other subjects.

Division specialists compiled for a Member a survey of 17 major legislative issues and current legislation relating to the economy. Other Member requests involved determining the impact of several tax cut proposals, and the economic effects of lowering the national unemployment rate to 3 percent within 18 months. A background report was prepared for users of the Consumer Price Index and an analysis made of the results of a questionnaire concerning investment tax credits for electric utilities.

Appearing in committee prints were division studies on Federal anti-inflation policy since 1946, automated guideway public transit systems, alternative economic projections and policies for the 1975 Budget, and an extensive compendium of all Federal formula grant-in-aid programs. Division staff assisted a housing subcommittee's analysis of block grant formulas, compared two major housing and community development bills, and revised and updated a Joint Economic Committee report on housing programs administered by the Federal Government.

The many reports prepared on an anticipatory basis for congressional users included reviews of the basic issues and proposals for a national development bank, the availability of homes for middle-income families, tax provisions affecting business investment, marital status as a factor in Federal income tax rates, and the current status of general review sharing.

EDUCATION AND PUBLIC WELFARE DIVISION

The economic decline during fiscal 1975 had a strong influence on the workload of the Education and Public Welfare Division--both increasing it and changing its emphasis. Unemployment insurance, public service jobs, and proposed health insurance for the unemployed all became active legislative concerns stemming directly from the economic downturn.

As in the past, the division continued to work closely with congressional committee staffs in the development of many aspects of social legislation. Division health specialists actively participated in the consideration of comprehensive health planning, health manpower, medical malpractice, and the continuing deliberations on national health insurance. Activity in the area of social services and income maintenance programs called upon the resources of the division in the areas of social security financing, food stamps, child care, supplemental security income programs, social services, older Americans, manpower programs, and railroad retirement benefits. Education analysts continued to work closely with committee staffs in monitoring the effects of the 1974 Education Amendments and provided active support to subcommittee staffs with pending legislation concerning vocational, higher, and handicapped education programs. The division specialist in immigration maintained a close working relationship with committee staff throughout congressional deliberations on the Vietnam refugee situation. The division specialists in gun control and drug abuse provided assistance in support of renewed legislative interest in gun control and international narcotics traffic.

Division specialists assisted with committee oversight of the Federal Bureau of Investigation and the Law Enforcement Assistance Administration and also provided oversight support in the areas of Medicare and Medicaid. Their contributions appeared in committee prints and reports analyzing pending legislation on health insurance for the unemployed, private pension reform, social services, child nutrition and child care, health manpower, and unemployment compensation. Other division analyses appearing in congressional publications addressed such subjects as medical malpractice, physician salaries in the Veterans' Administration, the public assistance budget, drug industry competition, juvenile justice, and international narcotics control.

The need for specialized computer analysis was apparent in a number of areas. In this regard, the Education and Public Welfare Division continued its computer-based study of the funding elements of the 1974 Education Amendments and compared various aid formulas for educational assistance to federally impacted areas and student financial assistance programs. Computer software packages were used to assist in legislative and data analyses of formula grants under the Older Americans Act and for the collation of a survey on national child assistance programs. Overall, the division authored over 60 multilithed reports, 27 issue briefs, and answered 12,434 requests.

ENVIRONMENTAL POLICY DIVISION

Responses to 5,304 requests for services in environmental, land use, energy, minerals, agriculture, and related policy areas were prepared by the Environmental Policy Division in FY 1975. The energy-related bills introduced in the 94th Congress through June--some 1,000--generated increased assistance to the Senate Interior and Insular Affairs Committee and to the House Interstate and Foreign Commerce, Interior and Insular Affairs, and Ways and Means Committee, and to a new subcommittee of the Joint Atomic Energy Committee. The numerous major project requests from these and several other committees encouraged multidisciplinary approaches within the division and frequently the cooperative efforts of several analysts on a single project.

The extent of work for committees is manifested by the attribution of division contributions in some 23 congressional documents this year. Among these were committee prints providing a comprehensive analysis of legislative and policy activities during the 93rd Congress affecting all natural resources; a separate analysis of air pollution legislation, issues, relevant court actions, and activities of governmental and private organizations; legislative histories of the National Environmental Policy and Solid Waste Disposal Acts; an evaluation of the economic impacts of air and water quality standards in rural areas; a study of field hearings testimony concerning the development of outer continental shelf oil and gas in southern California; and an analysis of the questionnaire responses from State recreation officials on a series of economic and environmental issues. Division staff members compiled selected readings on energy conservation, on emerging issues relating to water needs for future energy development and, as background for hearings, a reader on existing research and development pertaining to sulfates in the atmosphere.

The division prepared reports and in other ways assisted committee staff with hearings on environmental research and development, energy conservation and housing, organization for control of nuclear exports, critical areas in relation to land use legislation, and outdoor recreation and national parks. Extensive legislative assistance was provided on draft amendments to the Fish and Wildlife Coordination Act of 1958. Summaries of the major issues associated with amendment of the Clean Air Act were prepared prior to hearings of the Senate Public Works Committee, and late in the year the testimony of witnesses in oversight hearings on the Act was summarized on an issue-by-issue basis.

Some 16 division analysts contributed to a critique of the fifth annual report of the Council on Environmental Quality, at the request of the Senate Interior and Insular Affairs Committee. To determine the present and future need for environmental health

protection manpower, preparatory to subcommittee hearings in the subject, division staff conducted a formal questionnaire survey of Federal, industrial, and academic institutions and, for another subcommittee, surveyed the numerous projects underway in universities and research institutes concerning projected resource deficiencies and pollution problems associated with economic growth. Other assignments entailed a comparison of the roles of directors in the major nuclear energy regulatory commissions, analysis of programs that facilitate the promotion of beef and other agricultural products, and reports on the availability of aluminum and cooper resources.

FOREIGN AFFAIRS DIVISION

Congressional interest in foreign policy and in the U.S. agencies with responsibility in foreign affairs and national defense was particularly intense in FY 1975, as manifested in a variety of hearings, investigations, and debates. The Soviet Union's abrogation of the bilateral trade agreement with the United States, Turkey's seizure of a substantial area of northern Cyprus, the sudden fall of South Vietnam, the continuing crisis in the Middle East, massive purchases of U.S. military equipment by Iran, Saudi Arabia, and Jordan, and the deteriorating situations in India and Portugal were a few of the critical problems that made fiscal 1975 an exceptionally active year for the Foreign Affairs Division. Altogether, the division responded to 6,402 congressional requests, 16 percent more than in fiscal 1974.

International concerns gave rise to a number of studies. Among the most notable were: a study prepared for the Senate Majority Leader's trip to China on domestic and foreign policy in the Peoples' Republic of China; a paper published in Senate subcommittee hearings on "Negotiations and a Settlement in Cambodia"; a study published as a print by the House Special Subcommittee on Investigations concerning "Greece and Turkey: Some Military Implications Related to NATO and the Middle East"; and a series of papers prepared in collaboration with the Environmental Policy Division concerning the relations between the oil industry and various foreign governments, notably France, Italy, the Netherlands, Germany, and Japan which have been issued as prints by the Senate Committee on Interior and Insular Affairs.

Cooperation between the Senate Committee on Foreign Relations and the House Committee on International Relations has resulted in the division's undertaking certain projects for the two committees jointly. Two years of work involving 20 CRS researchers resulted in the study, "The Role of Advisory Committees in U.S. Foreign Policy," published as a joint committee print. Describing the organization and activities of more than 50 advisory committees, the study examined an area of activity that had been targeted for congressional oversight

by the passage in 1972 of the Federal Advisory Committee Act. Another continuing effort on behalf of both committees was the monitoring of executive branch reports to Congress relating to international security affairs. The entire data base regarding reporting requirements and reports received has been put into the Library's computer and is being kept up-to-date for the use of the two committees and others interested. As a special service to the House International Relations Committee, the division continued to prepare monthly chronologies covering seven areas of the committee's concern: arms control, Indochina, the Middle East, international aspects of the energy problem, U.S. relations with Western Europe, U.S. relations with the Soviet Union and the People's Republic of China, and the Cyprus crisis.

The newly formed Budget Committees generated activity both through their own work and as a result of their requirements on other standing committees. For example, the Foreign Affairs Division assisted with a draft of the Senate Foreign Relations Committee's report to the Senate Budget Committee on the Administration's budget proposals. With strong additions to the staff of defense analysts, the division was able to prepare a summary analysis of the fiscal 1976 defense budget for the two Budget Committees, as well as a paper highlighting probable major issues in the defense budget. Division personnel continued to work in close cooperation with the staffs of the Senate Armed Services Committee and the Defense Subcommittee of the House Appropriations Committee. In both instances, analysts provided support in a variety of ways before and during hearings on defense legislation. In addition, at the request of the Joint Committee on Defense Production, the division prepared a comprehensive survey of legislation and executive orders relating to the committee's area of jurisdiction and assisted the committee's staff in obtaining pertinent information from agencies of the executive branch.

The division provided assistance to the Commission on the Organization of the Government for the Conduct of Foreign Policy. Several senior analysts were invited to testify before a Commission subcommittee concerning information and research facilities available to Congress in the field of international security affairs.

GOVERNMENT AND GENERAL RESEARCH DIVISION

Reorganized early in the year, the Government and General Research Division now operates in three major research groups to cover Congress and politics, government operations, and national affairs research, respectively. Although this distinct grouping assures systematic tracking of information and appropriate quality review of research reports, analysts from all sections frequently work together to produce comprehensive analyses.

Division specialists on the Congress responded to greatly increased numbers of requests from committees and Members for analyses of institutional changes made and proposed for the Congress in recent years, most notably the recommendations of the House Select Committee on Committees and reforms effected by the House Administration Committee. Among other assignments, the staff assisted several new subcommittees in their organization, prepared several committee histories, revised for the Senate Rules and Administration Committee its committee print on the cloture rule, represented CRS and congressional needs in Bureau of the Census planning for the 1980 census, and analyzed the role of Congress in the Bicentennial celebrations. Staff assistance to committees on political process questions included a survey, in preparation for hearings on lobbying in the executive branch, of the procedures used by Federal agencies for recording communications from persons outside the agency; a critical analysis of public opinion polls on legislative issues; and the drafting of portions of a committee report on a joint resolution providing for the direct election of the President and Vice President.

Expanded congressional interest in oversight of the executive branch encouraged the government operations staff to offer new assistance in oversight methods, techniques, procedures, and resources to many committees and Members. Staff undertook related, comprehensive research to identify the types and use of oversight resources and techniques, analyze the extent to which certain agencies and programs have been administered in compliance with congressional intent, determine how effectively several agencies with inspection responsibilities have performed their duties, and describe the extent to which Congress has written the committee veto into legislation as a tool of oversight. Domestic Federal intelligence-gathering agencies were the subject of a wide range of research questions received from oversight and investigatory committees.

As a result of the Congressional Budget and Impoundment Control Act of 1974, many Members, the two Budget Committees, and other committees utilized the division's expertise in budget procedures and impoundments. Two major efforts involved the preparation of an exhaustive glossary of budget terminology and a report on the uses of confidential funds.

Nearly all committees and subcommittees and most Member offices called upon the national affairs staff during the year. Women's affairs analysts worked closely with committees and Members on the Equal Rights Amendment (now before State legislatures for ratification), made major studies of conflicts in Federal sex discrimination regulations, and analyzed legislation concerning women in military academies and equal credit. Experts on Indian affairs completed major reviews of Indian legislation considered in the 93rd Congress, submarginal lands policy from 1934 to 1974, and all Federal

service programs for American Indians. Historians completed a major study of American Samoa, a compendium of "firsts" and records in the House, and a chronology of events in the era of the American Revolution. Speechwriters prepared specialized materials to aid Members in responding to inquiries about the Bicentennial and humanists analyzed cultural and religious perspectives on a variety of controversial issues. In sum, the division responded to 9,006 requests.

SCIENCE POLICY RESEARCH DIVISION

Specialists in the Science Policy Research Division are involved in a broad spectrum of legislative issues. The nature of the division's support frequently involves consultation with congressional staffs for the preparation of tailored memoranda and the supply of technical inputs to background studies and many phases of congressional hearings. Among the more visible products of cooperative efforts are the reports and studies published by congressional committees. The division contributed in whole or in part to 44 committee prints in FY 1975.

In the field of health policy, the division responded to questions and drafted reports on nutrition and food additives, toxic substances in the environment, animal research, fetal research, diseases, chemical and biological warfare, and the budget of the National Institutes of Health. Reports on genetic engineering, Federal regulation of human experimentation, and medical device legislation appeared in committee prints.

Congressional interest in energy issues continued to influence division efforts. Science policy analysts examined secondary and tertiary oil recovery methods for the House Science and Technology Subcommittee on Energy, provided hearings assistance and contributed to a print on oil shale technology, and summarized the issues surrounding the development of oil and gas on the outer continental shelf with analysis of the impact of such development on the coastal States. For the Office of Technology Assessment, the division contributed to an analysis of the feasibility of separating exploration from production of oil and gas on the outer continental shelf. Other studies focused on coal technology, solar energy, geothermal power, the proposed hydrogen economy (using hydrogen as a means of storing and distributing energy), alternative nuclear power systems, and the Energy Research and Development Agency budget.

Studies were completed on various aspects of ocean resources, including prints on the (chiefly polluting) effects of man's activities on the marine environment, the development of U.S. and Canadian tar sands, the problem of ocean manganese nodules, and the third U.N. Law of the Sea Conference. A contract study on the economic value of ocean resources to the United States and a preliminary survey of Soviet ocean activities were conducted at the request of the Senate Commerce Committee.

Numerous queries were generated by materials rising materials costs, the problems of seeking substitutes, and the accompanying repercussions on energy consumption, the environment, the economy, and international trade. The responsibilities and interests of 20 Federal agencies in domestic material resources were summarized in a report for the Senate Public Works Committee.

Other areas of study have included means for supplying the President with science advice, priorities for science research, program evaluation, and the budget of the National Science Foundation. The division has been involved in high-level policy considerations of technology transfer, with regard both to the spin-offs and benefits that Congress seeks from expenditures for space and to the general problems of high technology impact on international trade and the U.S. competitive position in the world.

Multilithed reports were prepared on hunger and malnutrition in the United States, the status of the sickle cell disease program, health problems caused by vinyl chloride, background and policy issues in the Apollo-Soyuz space project, the conduct and use of program evaluation in Congress and the executive branch, the electric vehicle as an alternative to gas-powered cars, and other subjects. Division staff cleared a total of 5,977 requests.

SENIOR SPECIALISTS DIVISION

Senior specialists in CRS form a unique interdisciplinary division that provides high-level research support to congressional offices. In addition, through research and administrative associations with other CRS divisions, they serve a unifying role within the Service, coordinating the efforts of many divisions on specific projects and influencing overall research directions. Senior specialists were involved in 40 of the 67 major interdisciplinary projects completed this year, usually as project coordinators, and responded to some 2,000 Member and committee requests.

At the request of the House Subcommittee on Domestic Marketing and Consumer Relations, the Senior Specialist in Agriculture prepared a legislative proposal for a commodity reserve policy. Published in the Congressional Record, the report analyzed the issues involved in building stocks of farm commodity reserves, the purposes of such stocks, and their desirability from the standpoint of strategic security. Another study that appeared in a committee print of the Senate Agriculture and Forestry Committee examined the economic adequacy of present income protection programs for agriculture and estimated that, depending on weather conditions, net incomes for farmers would vary from \$12 billion to \$30 billion in 1975. Analytical reports were

prepared on the history and major current issues of U.S. trade legislation and on the implications for American agriculture of the Trade Reform Act of 1973.

For the House International Relations Committee, the Senior Specialist in International Economics prepared a report on the principal issues and policy options available in U.S. foreign economic policy. To assist congressional consideration of Administration proposals to convert the Earth Resources Satellite program from the experimental stage to an operational system, the Senior Specialist in National Security prepared a study on the International Aspects of Earth Resources Satellites and one regarding the United Nations Convention on Registration of Objects Launched into Outer Space. Further committee study examined the implications for the United States of the Western European broadcasting frequency plan, particularly in relation to funding authorizations for U.S. agencies broadcasting from Western European to communist countries.

The general state of Soviet-American relations and detente generated considerable interest within the Congress. The Senior Specialist in International Affairs responded with major studies on detente in Soviet-American relations between 1972 and 1974, on the "Conference on Security and Cooperation in Europe: The Soviet Approach," and a widely used issue brief on detente with the Soviet Union. The same specialist completed another in the series of CRS case studies examining the relationship of science and technology to the formulation and conduct of U.S. foreign policy. Published as a committee print, this recent work is entitled "Brain Drain: A Study of the Persistent Issue of International Scientific Mobility."

Reports were issued in the defense field on Strategic Nuclear Delivery Systems, the Means of Measuring Naval Power with Specific Reference to U.S. and Soviet Activities in the Indian Ocean, and the Department of Defense Reorganization Act of 1958. In other diverse assignments, senior specialists were asked to evaluate the need for and effects of the proposed Emergency Home Owners Relief Act, assist during hearings on taxpayer assistance and compliance programs of the Internal Revenue Service, evaluate various estimates of domestic uranium reserves and resources, and analyze Federal research and demonstrations in new transit technology, using the project at Morgantown, West Virginia as an example.

CHAPTER III. SPECIAL RESEARCH SERVICES

The Service has greatly increased the range and extent of its research work for Members and committees in recent years. Some 700 major research projects were underway in fiscal 1975, many of these involving interdivisional cooperation. Formal project groups were established in the areas of ocean policy and futures research. Lists of subjects and policy areas were prepared for the 94th Congress and significantly expanded activity was notable in CRS contracting, seminars for Congress, and cooperative endeavors with other congressional agencies.

INTERDIVISIONAL PROJECTS

The Service brings together a great diversity of specialists whose varying professional backgrounds and perspectives and differing areas of technical expertise can be focused on specific legislative projects to provide a genuinely multidisciplinary result. There is a diversity of skills within each research division--the Science Policy Division, for example, includes engineers, life scientists, oceanographers, materials experts, energy specialists, physicists, and space experts--and between divisions, ranging from lawyers and political scientists to specialists in foreign policy, national defense, labor and employment, macro economics, land use policy, taxation, the Federal Budget, the Congress, education, transportation, and many other fields.

The Service has attempted to increase and facilitate multidisciplinary initiatives in recent years and some of its most significant research projects now entail the combined efforts of several divisions and analysts. A fifth of all major project research time was spent on interdivisional projects and the number of these increased to 109, 42 percent more than in FY 1974. A sample listing of interdivisional projects follows.

--In work for the House Judiciary Committee, analysts from the American Law and Government Divisions prepared several background reports on the subject of politics and the administration of justice. The study was to assist the Committee's oversight of the Department of Justice with respect to the influence of politics on Department personnel and the proposal for a permanent special prosecutor. Several controversies emanating from Watergate that involved the integrity of Federal justice and the historical use of special prosecutors were analyzed. Specialists in the Foreign Affairs Division contributed a comparative study of the politics and administration of justice in England, France, West Germany, and Japan.

--More than 20 analysts were involved in the compilation, evaluation, and analysis of available materials on the 35 legislative proposals of the Senate "Watergate" Committee. Separate reports were prepared on each proposal to assist in drafting a comprehensive bill. Assistance was later provided to the Senate Government Operations Committee in connection with hearings on the proposed Watergate Reform Act.

--To assist House Judiciary Committee consideration of the nomination of Nelson Rockefeller for Vice President, more than 100 staff days were invested in producing a series of indepth analyses of the nominee's positions on a number of public policy issues, including his views on the responsibilities of a public servant, the function and roles of government, and various issues arising during his tenure as governor of New York. The papers were organized by committee staff and issued in a committee print entitled "Selected Issues and the Positions of Nelson A. Rockefeller, Nominee for Vice President of the United States."

--Prior to budget hearings of the House Appropriations Committee, analysts in five divisions contributed to an overview and functional analysis of the President's Budget for fiscal year 1976. The CRS analyses were issued in three multilithed reports that provided, respectively, an analysis of budget trends and highlights by function, an overview of the Budget with emphasis on its economic impact and possible policy alternatives, and a collection of quotations from eleven economists on questions concerning the economic outlook, the President's budget proposals, and fiscal policy. Selected questions on various aspects of the budget and economy were drafted for the Committee's use during hearings.

--CRS staff provided extensive support to the Interior Subcommittee of the House Appropriations Committee for FY 1976 budget hearings. Budget and program reviews of 17 Federal agency budgets were prepared by ten analysts, who served in an advisory capacity before and during the hearings.

--Two senior staff members provided briefing papers and backup support to the House Select Committee on Committees during Rules Committee hearings and subsequent floor debate on H. Res. 988, the Committee Reform Amendments of 1974. An explanation of the Resolution, as adopted, published in a committee print, became the definitive interpretation of the House floor action and codified changes in the House Rules. Another committee print organized, by committee and subject, the correspondence that had been received by the Select Committee, which disclosed the attitudes and interests of particular Members, pressure groups, lobbyists, and organizers of campaigns on the subject of House reform.

--At the request of a Senator serving on the National Commission on Supplies and Shortages, eight analysts in four CRS divisions reported on major materials monitoring structures in the Federal Government. The study provided a listing and evaluation of agencies that monitor materials supplies and shortages, factual information on materials susceptible to shortages, and two assessments on the problem of materials vulnerable to international cartel control.

--An interdivisional team of ten supplied extensive support to the House Ways and Means Committee during hearings on energy policy. Three committee prints, two informal briefing papers (prepared for use in drafting H.R. 5005), and many hours of consultation on various aspects of energy policy resulted. Similar comprehensive assistance was provided to the House Subcommittee on Fisheries and Wildlife Conservation and the Environment during hearings on growth and the environment.

--For the Senate Commerce Committee and National Ocean Policy Study, the Service prepared an indepth report, published as a committee print, on "Soviet Ocean Activities: A Preliminary Survey." Salient aspects of Soviet activities with regard to marine affairs and the ocean environment were explored, as well as the implications of Soviet ocean policy for the United States.

--One of several projects on U.S. intelligence agencies initiated this year surveyed the FBI's statutory and executive authority for conducting active counter-espionage, gathering intelligence on foreign sabotage, and investigating the infiltration of government agencies and domestic groups. Information was also supplied on the extent of the Bureau's activities in these areas, as background for subcommittee hearings.

--The 14th committee print in the House International Relations Committee's series on science, technology and american diplomacy entitled "Science and Technology in the Department of State" was issued in June 1975. The series is a joint project of the Science Policy Research, Foreign Affairs and National Defense, Economics, and Senior Specialists divisions.

Other interdivisional efforts produced a survey of State laws and regulations that affect consumer prices, a specialized thesaurus of terms used by the Subcommittee on Multinational Corporations for use in preparing abstracts of the Subcommittee's materials, and a survey and analysis of Federal statutes related to non-military scientific research and development. Reports were prepared on such congressional techniques of oversight as the congressional veto and the internal control of executive agencies provided by legislation. Proposed alternatives for financing the Washington METRO rail system was analyzed for the House District of Columbia Committee and a report prepared on U.S. commitments in specific regional areas of the world for the Senate Armed Services Committee. For submission by the Congress to the Inter-Parliamentary Union, several analysts drafted answers to more than 50 questions posed by a Union questionnaire on the economic and social conditions of women in the United States. A summary review of U.S. food and nutrition policy was prepared for the Office of Technology Assessment.

At the request of individual Members, CRS reported on the activities of futures group in various States, summarizing factors which have led to the trend toward creating State futures commissions and the experience of these organizations. Other reports were prepared on the compliance costs of safety laws, the history of the British Official Secrets Act, and the proposed establishment of an Office of Food Administration. In support of a committee drafting legislation, a report was prepared to explain the importance of ocean space and provide justification for a large-scale Federal effort to explore and exploit the resources of the ocean.

Forty-eight percent more major projects were underway this year than last. A major research project requires substantial analytical work, involving a significant investment of time, and work at a relatively senior level. By source, 500 projects were in process at the request of committees and subcommittees, 97 at the request of Members, and 112 on an anticipatory basis. Major projects were performed for 78 percent of all committees and 30 percent of all subcommittees. Of the 383 projects completed, each requiring an average of 30 staff days, 23 percent appeared in a committee print or other congressional document, 15 percent provided hearings and other legislative assistance, 11 percent resulted in CRS multiliths, and the remainder provided analytical and background reports on a diversity of legislative issues.

CRS MAJOR PROJECTS, BY SOURCE, FY 1975

	New Projects	+ Projects Carried Over from Previous Years	= TOTAL PROJECTS	- Completed Projects	= Projects in Process June 30
Committee	397	103	500	265	235
Member	83	14	97	64	33
Anticipatory	98	14	112	54	58
Totals	578	131	709	383	326
Percent	81%	19%	100%	54%	46%

MAJOR PROJECTS, BY DIVISION, FY 1975

Division	Total Projects in Process	Projects Completed	Staff Days Spent on Completed Projects
American Law	58	40	834
Economics	56	30	811
Education & Public Welfare	70	43	1,453
Environmental Policy	91	51	1,294
Foreign Affairs	102	44	2,384
Govt. & General Research	68	27	626
Science Policy	133	70	1,616
Senior Specialist	22	11*	196
Interdivisional	109	67	2,181
Totals	709	383	11,395

*Senior Specialists also contributed to 40 of the 67 interdivisional projects completed.

CRS MAJOR PROJECTS FOR COMMITTEES,
BY TYPE OF COMMITTEE, 1974-75

Type of Committee/Subcommittee	FY 1975	Percent	FY 1974	Percent Change
House Standing	217	43%	149	+46%
House Select	5	1%	5	--
Senate Standing	240	48%	196	+22%
Senate Select/Special	10	2%	5	+100%
Joint	28	6%	13	+115%
Full Committees	312	62%	185	+69%
Subcommittees	188	38%	183	+3%
TOTAL PROJECTS	500	100%	368	+36%

COMMITTEES SERVED BY MAJOR PROJECTS, FY 1975

Type of Committee	Full Committees Served	Subcommittees Served	Total
House Standing	18	45	63
House Select	2	0	2
Senate Standing	14	37	51
Senate Select/Special	4	1	5
Joint	5	3	8
TOTAL SERVED	43	86	129
Total Possible	55	285	340
Percent of Total Served	78%	30%	38%

COMMITTEES SERVED BY MAJOR PROJECTS, FY 1973-75

Fiscal Year	Number Served	Total Possible	Percent of Total Served
1975	129	340	38%
1974	125	315	40%
1973	77	315	24%

The Service has recently begun a more formal, yet flexible, system for establishing and monitoring interdivisional and interdisciplinary groups to enhance Service-wide coordination and review of work in specific issue areas. Such groups were formed to handle energy requests and, in the past year, the numerous projects and activities undertaken for select committee investigations of U.S. intelligence agencies. Continuing in this direction in FY 1975, the Service established two project groups that are directly responsive to congressional needs and requests, as well as focal points within CRS, for the respective issues areas of ocean policy and futures research.

Ocean and Coastal Resources Project

The Service's Ocean and Coastal Resources Project (OCRP) was established January 30, 1975 to provide support to the Senate's National Ocean Policy Study (NOPS) and the House Ad Hoc Select Committee on the Outer Continental Shelf. Authorized in 1974 by S. Res. 222, NOPS is a cooperative effort among eight Senate committees to study the extent and potential of ocean and coastal resources and the impact that development of these resources may have on the environment. Its purpose is to provide an information base for developing a national policy for managing the resources of oceans and coastal areas. Six CRS staff members with interdisciplinary backgrounds have been assigned to OCRP. In addition, the Service retains a consultant on marine resources to supplement the staff resources of CRS and NOPS.

During the latter half of the fiscal year, the OCRP staff assisted in developing legislation for managing the development of oil and gas on the Outer Continental Shelf, which was eventually incorporated into the proposed amendments to the Outer Continental Shelf Lands Act; completed studies on the impact of energy facilities and oil and gas development in the Outer Continental Shelf on the coastal zone, which are scheduled for publication as committee prints; worked with House and Senate staff on amendments to the Coastal Zone Management act pertaining to these issues; and provided studies and other support on marine fisheries legislation relating to the proposed extension of the fisheries zone off U.S. coasts from 12 to 200 miles. A study of the organization of Federal ocean programs was also completed, as well as an update of the committee print on the Third Law of the Sea Conference.

Futures Research Group

The Service established a small "futures group" and Futures Research Advisory Panel in February 1975 to provide information, methodological support, and coordination on futures work throughout CRS. Because of its potential contribution to the identification and analysis of emerging public policy issues, the discipline of future research and forecasting is expected to become an integral aspect of work in all CRS research divisions. Various responsibilities of the futures group include the development of a series of working seminars on futures research and forecasting for CRS staff members, the design of a future-oriented information system to meet congressional needs (a recent House reform measure requires that House committees perform a forecasting function), and assistance to the Director in his work as a member of the Office of Technology Assessment's Advisory Council. The staff is currently monitoring the preparation of a comprehensive two-volume work on futures research, Resources for America's Third Century, which is being authored by the World Future Society under contract agreement with CRS and the National Science Foundation. In addition, the staff is responsive to congressional requests for general futures information, analysis, and forecasts.

SUBJECT AND POLICY AREA LISTS

A major new responsibility for CRS was the Legislative Reorganization Act directive that at the opening of a new Congress the Service provide each committee with "a list of subjects and policy areas which the committee might profitably analyze in depth." The purpose of these lists is to assist congressional committees in planning their agendas for the forthcoming Congress, to inform them of CRS research capabilities in various areas, and generally to encourage closer coordination between CRS and the committees it serves.

Teams of CRS analysts first prepared lists for the 93rd Congress and completed a second effort this year for committees in the 94th Congress. As in FY 1973, CRS team coordinators were instructed to discuss the preliminary lists with committee staff members in the interest of preparing a tailored and useful product. At committee requests, most of the final lists included a concise analysis of each subject. The 37 lists were delivered to 17 House committees, 16 Senate committees, and four joint committees in early 1975.

As the following comparisons show, the efficiency of this activity was improved in FY 1975; more subjects were identified yet using only approximately half the staff resources required in FY 1973.

	<u>FY 1975</u>	<u>FY 1973</u>
Number of Teams	35	37
Number of CRS Participants	165	144
Man-days Spent	325+	600+
Number of Lists Prepared	37	45
Committees Receiving the Lists	37	46
Average Number of Subjects Per List	23	18

One of the more important benefits ensuing from the list preparation process is the furtherance of another obligation under the 1970 Act that CRS "maintain continuous liaison with all committees." Close ties between CRS and many committees have been established. The process has proved useful in developing consensus on issues requiring study and on the most appropriate CRS role with respect to various committee activities.

EXTERNAL RESEARCH CONTRACTS

With the increasing demands of the Congress for wide-ranging and technical research, occasions inevitably arise when CRS must draw on outside sources to respond fully to a request. Through its contracting authority the Service has available a spectrum of resources from the private and academic research communities. This ability to draw on outside expertise for both quick response and longer-term projects has greatly enhanced the Service's capacity to meet congressional needs over the past three years. In addition, the Service's contracts officer has on request assisted committees in developing, negotiating and monitoring their own contracts.

The number of CRS contracts let in fiscal 1975 (34) was doubled those let in fiscal 1973. Twenty-three were in response to requests from 14 committees, including five House committees, eight Senate committees and one joint committee. Five contracts were let in response to requests from individual Members and one in response to a request from the Senate's National Ocean Policy Study (NOPS). Five additional contracts with Congress-wide application were negotiated for congressional seminars, futures research and other projects. Funds appropriated for these external research projects have increased from \$151,000 in FY 1973 and \$251,000 in FY 1974 to \$351,000 in FY 1975.

As in previous years, contract efforts reflected major public policy concerns of the Congress in both domestic and foreign affairs. Such social issues as national health insurance, social security, military pensions and retirement pay and foreign affairs issues (e.g. the impact of the nongovernmental U.S. media on foreign countries, the effects of U.S. food policy in Latin America) were the dominant areas of study. Studies also were made of the mechanics and results of Federal R&D efforts, the options available in the creation of a Federal oceans agency, and of computer simulation modeling.

SEMINARS FOR CONGRESS

CRS increased its sponsorship of seminars on public policy issues and other, more specialized subjects of interest to the Congress. In cooperation with the Advanced Study Program of the Brookings Institution, seminars with nationally prominent speakers were held for Members of Congress on the issues of national materials policy, the impact of petro-dollars on the U.S. and world economies, tax policy, the energy crisis and its domestic impact, help for the unemployed, and the Federal Government and transportation policy. The parallel series of seminars for senior congressional staff, also featuring experts from relevant policy fields, addressed food scarcity, agricultural policy, U.S. international trade and investment policies, jobs, welfare and the economy, and major trends in energy policy thinking. The series were attended by 102 Members and 382 staff respectively.

In conjunction with the Brookings Institution, CRS sponsored a new series of three one-day seminars for freshman Members of the 94th Congress. The sessions were held in the Library of Congress during February and March and were designed to brief new Members on a number of key legislative issues before the 94th Congress. These included unemployment and inflation, tax policies and reform, budget and expenditure policies, health care, welfare reform, U.S. defense policy, and such international concerns as energy, food, and relations between the Soviet Union and China.

A third annual series of seminars was held on national growth policy for Members and their senior staff aides. Featured were speakers from the social science research community with professional expertise on issues of urban growth. Attended by more than 300 persons, the seminars explored the President's 1974 National Growth Report, changing patterns of urbanization in the United States, growth management techniques, State and local perspectives on national urban growth policy, and related subjects.

Several special seminar programs were held for congressional staff. One on the subject of legislative oversight and program evaluation reviewed in three sessions general legislative responsibilities and resources for oversight and evaluation, four legislative committee case studies, current evaluation methods, and evaluation projects in the executive branch. An average of 75 congressional staff members attended each session. Two programs on the development of the outer continental shelf and coastal zone management were held at the request of the chairman of the National Ocean Policy Study. Designed for the Study's Members, staff, and others with a special interest in ocean policy matters, the seminars were part of a continuing series of working sessions that CRS will host periodically during the existence of NOPS. Other special programs addressed the future of the economy, modeling technology, and futures research.

COOPERATION WITH OTHER LEGISLATIVE AGENCIES

To provide the Congress with high quality research and maximum benefit from its information resource agencies, CRS is endeavoring to assist the recently established Congressional Budget Office (CBO) and the Office of Technology Assessment (OTA) and to cooperate on projects and information exchanges with the General Accounting Office (GAO).

The Congressional Budget and Impoundment Control Act (P.L. 93-344), enacted in July 1974, called for the creation of a Congressional Budget Office and authorized its Director "to obtain information, data, estimates, and statistics developed by the General Accounting Office, the Library of Congress, and the Office of Technology Assessment, and (upon agreement with them) to utilize their services, facilities, and personnel with or without reimbursement."

Since the CBO Director's appointment in February 1975, CRS and CBO staff have had several exchange briefings on the roles and services of the two agencies and the Service has received many requests. One CRS information specialist assisted in drafting requests for proposals on the development of automated fiscal-budgetary and legislative scorekeeping information support systems

and served as senior technical adviser to the CBO Director's staff in meetings with several information systems groups. In addition, he organized and coordinated for CBO a two-day seminar featuring demonstrations of selected fiscal-budgetary automated information systems used by State legislatures.

A CRS Senior Specialist in American Government assisted with the development of specifications for the current service budget, submitted to the Office of Management and Budget in November 1975, and represented CBO at various meetings dealing with informational resources for budgeting. A senior reference specialist was detailed to CBO for several months to assist in establishing its library and in facilitating staff access to CRS reports, bibliographic services, and the Bill Digest.

During its first full year of operation, the Office of Technology Assessment frequently called on CRS for substantive research and assistance in monitoring ongoing activities of the staff and OTA contractors. For example, one Senior Specialist assisted the OTA materials program by reviewing plans, the submissions of contractors, and the progress of contracted work. Another has undertaken a comprehensive compilation and analysis of the most important recent studies on national energy policy. The senior specialist in transportation assisted OTA in organizing and monitoring a major assessment of automated guideway transit. Several continuing projects involve the tracking of legislation on such subjects as recycling, technology assessment in general, and the role of OTA. The Service provided copies of more than 2,000 articles cited in the SDI (Selective Dissemination of Information) bibliographic service and several on-demand bibliographies on subjects related to technology assessment. Altogether, the Service undertook 13 major projects and cleared 919 requests for analytical reports, briefs, and general reference assistance.

Various CRS analysts have developed close working ties with their counterparts in the General Accounting Office, leading to regular information exchanges on projects and cooperative efforts when appropriate. This year, for example, the senior specialist in transportation was asked to confer with GAO analysts on the annual AMTRAK audit; a foreign affairs analyst worked with GAO specialists on a study of foreign oil prices; a CRS specialist assisted in preparing a GAO nutrition study; CRS analysts conferred with their GAO counterparts on the issue of clemency for Vietnam veterans; and an oceanography specialist was asked to prepare comments on the GAO study of stratispheric drilling programs in frontier areas of the outer continental shelf. The two agencies continued their regular exchange of various publications and services. In addition, CRS provided copies of more than 1,000 multiliths, answered some 1,600 requests for issue briefs, and prepared two dozen on-demand bibliographies for GAO staff.

For the past two years, under contract with GAO, the American Law Division has collected, indexed, and abstracted for publication information on Federal and State legislation and Federal court litigation pertaining to elections. This project continues but is now under the auspices of the new Federal Elections Commission, which assumed jurisdiction over many aspects of Federal elections by provisions of P.L. 93-443.

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CHAPTER IV. DOCUMENTATION AND STATUS OF LEGISLATION

One of the earliest services offered by CRS was the precise and timely documentation of legislation before the Congress. CRS routinely provides summary and status information on all congressional bills and resolutions, major issues before the Congress, and legislative histories. More recently it has tracked the termination dates of legislative programs and activities, introduced a very well-received new service--the major issues system -- and prepared factual descriptions of House bills and resolutions for immediate publication in the Congressional Record. As with research and reference areas of service, the demand for assistance in this area is growing. Fortunately, all CRS documentation services are facilitated by modern computer program and storage capabilities.

ISSUE BRIEFS

The Major Issues System is the newest component of the Service's automated Legislative Display System (LIDS) and offers computerized reports known as "issue briefs" on a broad range of current legislative topics. The system became officially operational in November 1974 with formal announcements to the Congress by the respective chairmen of the Senate Rules and Administration and House Administration Committees. By this year's end, more than 60,000 printed copies of issue briefs had been supplied at the request of 645 different congressional offices.

Each issue brief contains a definition of the issue, background analysis, citations to important legislation, a listing of relevant congressional hearings and reports, a chronology of significant developments bearing on the issue, and references to especially pertinent items in the professional literature. On June 30 there were 174 titles available in the system, addressed to specific issues in the fields of economics, education, the environment, foreign affairs, government, law and science. The list of available issue brief titles is circulated regularly to all congressional offices.

The Major Issues System Advisory Board, composed of the chief of the Office of Special Programs, the coordinator of the Major Issues System, CRS assistant division chiefs and other senior staff, has responsibility for monitoring the system and making recommendations to the Director regarding issues to be covered or omitted, priorities, and related procedures. For example, the Board held meetings prior to the convening of the 94th Congress to review the priority of existing subjects and assign new subjects in anticipation of their emergence as issues of likely concern to the Congress. The result was the removal of 35 titles which were no longer timely and the assignment of 65 new subjects.

Immediacy of both subject treatment and access is the distinctive characteristic of the Major Issues System. Issue briefs are updated frequently, sometimes daily, to reflect current legislative developments. This procedure involves contributions from more than one-third of the Service's subject specialists, editorial review by the issue briefs staff, and is complemented by the computer's ability to make quickly available the latest information on a subject, both via computer terminal and printed copy. Plans are being developed for increased topic coverage and improved cross-indexing of issue brief materials for easier, more rapid access by terminal users.

FACTUAL DESCRIPTIONS

The amendments to House Rule X, which were adopted by the House through the approval of H. Res. 988 in October 1974, include a provision affecting CRS. Clause 5(d) states:

After the introduction in the House of each bill or resolution the Congressional Research Service of the Library of Congress shall prepare a factual description of the subject involved therein not to exceed one hundred words; such description shall be published in the Congressional Record and the Digest of Public General Bills and Resolutions as soon as possible after introduction.

The Legislative Documentation Section of the American Law Division was assigned responsibility for preparing the 100-word factual descriptions. The section hired additional personnel and obtained new equipment in time to conduct a brief training before the 94th Congress convened on January 14, 1975. Factual statements have since been forwarded periodically in blocks of 100-200 for publication in the Congressional Record and are appended to each Bill Digest. Through June 1975 the staff prepared descriptions of 12,190 House bills and resolutions, as are illustrated on an accompanying page.

Although not required by the authorizing legislation, factual descriptions of Senate bills and resolutions are also being prepared and appended to the Bill Digest. All of the descriptive statements are added to the Service's legislative information data base and, as part of the Legislative Information Display System, are accessible to CRS and congressional staff via office computer terminals.

FACTUAL DESCRIPTIONS OF SELECTED HOUSE BILLS, FY 1975

H. R. 4689. - 3/12/75. Ways and Means.

Amends the Internal Revenue Code to impose a tax on the undistributed revenues of public charities. Prescribes standards under which an organization's status as a public charity may be terminated. Requires public charities to report annually certain financial information to the Secretary of the Treasury, and to make such reports available to the public.

Requires the Attorney General to insure that the assets of organizations who have lost public charity status are preserved and expended for a similar purpose to that originally intended.

H. R. 4690. - 3/12/75. Interstate and Foreign Commerce.

Amends the Clean Air Act to extend compliance dates for certain motor vehicle emission standards until model year 1982. Authorizes studies with respect to the feasibility of standards for subsequent model years.

Prohibits the Administrator of the Environmental Protection Agency from establishing any new certification or testing procedures for new motor vehicles prior to model year 1982.

H. R. 4692. - 3/12/75. Agriculture.

Prohibits the importation of any dairy product into the United States unless it has been inspected and found to be wholesome and unless the foreign farms and plants in which such products were produced comply with all inspection, grading and other standards prescribed by the Secretary of Health, Education, and Welfare.

H. R. 4693. - 3/12/75. Interstate and Foreign Commerce.

Directs the Federal Power Commission to review and modify plans submitted by natural gas pipelines, for curtailing sales to specific customers and authorizes the Commission to direct the transfer of available supplies of natural gas in order to meet regional needs.

H. R. 4695. - 3/12/75. Veterans' Affairs.

Specifies that recipients of veterans' pension and compensation will not have the amount of such pension or compensation reduced because of increases in monthly social security benefits.

TERMINATING PROGRAM LISTS

As required by the Legislative Reorganization Act of 1970, CRS prepares for each congressional committee "a list of programs and activities being carried out under existing law scheduled to terminate during the current Congress, which are within the jurisdiction of the committee." Since lists were first prepared for the 93rd Congress in FY 1973, CRS has defined a terminating program as any provision of a statute scheduled to terminate and includes among terminating activities statutory reporting requirements by the Congress upon executive agencies and commissions. The lists are intended as an alerting device to assist committee planning for oversight hearings, extensions of legislation, or other action prior to the termination dates of specific programs.

The American Law Division identified 421 programs and activities scheduled to expire during the 94th Congress--260 in 1975 and 161 in 1976. A total of 458 programs were identified in FY 1973. Lists were sent to 32 committees, including 17 in the House and 15 in the Senate. Additionally, the Appropriations and Budget Committees in both the House and Senate received the comprehensive listing of programs. Each committee list identified from one to 146 programs and presented an average of 26. Identifying information on each program included the date of expiration, committee(s) of jurisdiction, a brief description of the program, its statutory citation, and legislative history. Upon committee request, such supporting materials were supplied as an analysis of the issues involved in the program, an extensive legislative history, or other documentation.

Response to the lists has been enthusiastic and they are apparently useful to Members as well as committees. By the end of June more than two dozen Member offices requested the comprehensive list for the 94th Congress and several requested copies of the entire terminating programs data base, including programs scheduled to expire as late as 1985.

TERMINATING PROGRAMS AND ACTIVITIES IDENTIFIED FOR COMMITTEES
IN THE 94TH CONGRESS

<u>House Committees</u>	<u>Number of Programs Scheduled to Expire in 1975 and 1976</u>
Agriculture-----	7
Appropriations-----	20
Armed Services-----	19
Banking, Currency and Housing-----	20
District of Columbia-----	5
Education and Labor-----	100
Government Operations-----	2
House Administration-----	3
Interior and Insular Affairs-----	23
International Relations-----	26
Interstate and Foreign Commerce-----	76
Judiciary-----	5
Merchant Marine and Fisheries-----	13
Public Works and Transportation-----	67
Science and Technology-----	4
Veterans' Affairs-----	1
Ways and Means-----	15

Senate Committees

Agriculture and Forestry-----	15
Appropriations-----	20
Armed Services-----	19
Banking, Housing and Urban Affairs-----	18
Commerce-----	43
District of Columbia-----	5
Finance-----	18
Foreign Relations-----	26
Government Operations-----	13
Interior and Insular Affairs-----	27
Judiciary-----	5
Labor and Public Welfare-----	146
Public Works-----	73
Rules and Administration-----	1
Veterans' Affairs-----	1

THE BILL DIGEST

Since 1936 CRS has prepared summaries of each public bill and resolution introduced in the Congress for publication in the Digest of Public General Bills and Resolutions. Issued in six or more cumulative editions during each session of Congress, the printed Bill Digest is now distributed to some 4,000 subscribers in Congress, depository libraries, the Smithsonian, and elsewhere. Although the contents of the Digest were automated in 1970, computer access to this file was only recently made available to congressional users. The Bill Digest is now a major component of the Service's Legislative Information Display System (LIDS) and may be accessed on computer terminals in congressional offices and in CRS reference centers. During the past year increased emphasis was placed on entering procedural action information at an early stage; users of the on-line system presently receive this information about 36 hours after the event. More than 15,000 bills and resolutions were processed by staff in the American Law Division this year.

MAJOR LEGISLATION OF THE CONGRESS

Various modifications were made in the Service's monthly publication Major Legislation of the Congress, which provides status information on the most significant legislation and issues before the Congress. These included the institution of a double-column format, larger type, a new subject index, and more detailed table of contents. Arrangements were made for the addition of materials up to publication time to increase the currency of recorded events. Consideration was given to consolidating the preparation of the MLC with that of issue briefs because of the similarity in the materials required for each. Major Legislation of the Congress is supplemented by a weekly Legislative Status Checklist.

LEGISLATIVE HISTORIES

The Legislative History Unit of the American Law Division prepared approximately 250 legislative histories during the year. Staff members were asked to respond to an increasing number of additional inquiries and assisted, for example, in the preparation of the committee print Compiled Statutes - Committee on Government Operations, provided a comparison of two major bankruptcy bills pending before the House Judiciary Committee, and analyzed Nelson Rockefeller's views on the judicial system. Although the Legislative Reorganization Act directed that CRS prepare memoranda on the purpose and effect of legislative measures for which hearings have been announced, most of the requests continued to relate to prior rather than pending legislative measures.

CHAPTER V. INFORMATION AND REFERENCE SERVICES

The workload of the Congressional Reference Division has increased by a third over the past four years. The past year was highlighted by another significant rise in reference requests to the division, by numerous visitors to the Congressional Reading Room and reference centers, and increased requests for translation services. Advances were made in improving the accessibility of CRS services to congressional offices through the reference center operations, establishing a master file for the Selective Dissemination of Information (SDI) Service in the Library Services Division, and through a systematic program of briefings on CRS services for congressional staff.

CONGRESSIONAL REFERENCE DIVISION

Fiscal year 1975 was the busiest ever for the Congressional Reference Division which handles the bulk of reference and quick information requests to CRS. Division staff, including those assigned to the Congressional Reading Room and CRS Reference Centers, cleared more than 158,000 congressional requests, or some 65 percent of the CRS total. The inquiry workload was particularly heavy in the spring months and reached a peak of 18,100 in April. Almost 45 percent of the requests were handled on a rush basis.

An increasing share of requests to the division, 63 percent in FY 1975, are generated by the information needs of Members and committees. Those undertaken on behalf of constituents have declined proportionately in recent years and now account for well under half of CRD requests. However, as noted below, absolute increases were experienced in all categories of requests during FY 1975.

CRD Requests in FY 1975

<u>Source</u>	<u>Number</u>	<u>Percent</u>	<u>Percent Increase over FY 1974</u>
Members	80,181	51%	22%
Committees	18,849	12	19
Subtotal	99,030	63	21
Constituents	59,443	37	12
Total	158,473	100%	18%

To strengthen the division's ability to provide responsive reference service and make the best use of available resources, the division was restructured this year into small interdisciplinary reference teams composed of both librarians and technical information specialists. Teams for production support on more routine requests and for congressional deliveries were also established. Based largely on the recommendations of a staff task force which explored several alternative structures, the new organization has increased productivity and improved quality control and communications.

Nearly the entire division staff was involved in major projects on the Rockefeller nomination and for the Senate and House Select Committees investigating the Government's foreign and domestic intelligence activities. Hearings on the Rockefeller nomination engaged division specialists over a period of three and a half months for responses to over 150 requests from the Senate Rules and Administration and House Judiciary Committees. The intelligence committee investigations prompted some 400 inquiries, consisting of 1,160 discrete reference questions, all in the last five months of FY 1975.

Reference support was provided to every committee and Member of Congress on a wide range of legislative issues. The energy crisis, inflation, and the termination of the Vietnam War were the leading issues. However, housing, medical malpractice insurance, school busing, the ozone layer, the Middle East crisis, congressional reform, campaign financing, extension of the Voting Rights Act, equal credit for women, gun control, the Bicentennial of the American Revolution, and privacy were also major topics of congressional concern.

Other areas of service included the distribution of over 780 copies of bibliographic information on the high school and college debate topics and some 14,300 kits on current issues. The speed and efficiency of delivery service to congressional offices were greatly improved and new computer and duplicating equipment reduced the turnover time on requests in both the division and reference centers.

Congressional Reading Room

Members and congressional staff made frequent use of the Congressional Reading Room this year. A total of 6,528 readers visited in person, 40 percent more than in FY 1974, and less dramatic increases were noted in the number of "hot-line" reference requests and overall requests filled, 15,159 and 22,611 respectively. Collections of impeachment-related materials and on the nomination of Nelson Rockefeller for Vice President were made available and received heavy use in the room. To accommodate the additional in-person business, the Reading Room made several changes in staffing. Additional staff was scheduled

for Monday and Friday nights, extending double coverage to all week nights. Since congressional interns made frequent and heavy use of the Reading Room last summer, arrangements were made to separately locate and staff the Congressional Intern Center during the summer of 1975.

Reference Centers

The installation of additional CRT terminals and the New York Times Information Bank in the centers, coupled with the formal announcement of issue briefs to the Congress in November, contributed to their considerably increased workload in FY 1975. Requests cleared in the Rayburn Center increased 16 percent, to 13,489. The Senate Center, located in the Russell Senate Office Building, realized a sharp increase of 72 percent in requests cleared--14,270--and the number of congressional visitors rose by 215 percent. Center staff are training congressional staff members in the use of computer equipment and find the data banks extremely useful in their own reference work, especially in providing bibliographies, issue briefs, and lists and digests of legislation. The improvements and expansion of the Senate Reference Center, along with the increase in workload, necessitated the addition of a third permanent staff member. A librarian has also been stationed in the Longworth Book Room to plan for its eventual conversion to a reference center and supervise current delivery operations.

LIBRARY SERVICES DIVISION

FY 1975 was largely a year of consolidation and improvement of existing services in the Library Services Division, the acquisitions and bibliographic support arm of CRS. A major improvement resulted from the establishment of an SDI (Selective Dissemination of Information) master file in June 1974. The need for such a file had long been apparent to facilitate and accelerate the provision of hard copy on items cited in the SDI bibliographic service. The file contains photocopies of some 80 percent of all items cited in the Service's bibliographic data base. Over 22,000 new items were added during the year and congressional requests for SDI materials called for 18,000 items and 214,000 photocopies. Currently, there are 132 congressional subscribers to the SDI and there are plans to extend the SDI service to additional congressional offices. The division expects to place the master file on microfiche during the coming year.

A helpful new information resource was acquired, namely, two sets of the Congressional Information Service's microfiche collection of numbered congressional reports and documents of the 92nd Congress,

and reports, documents, hearings and committee prints of the 93rd Congress. Not yet acquired but on order are the microfiche files of bills and resolutions of the 93rd Congress. Two sets of the "Statutes at Large" were also obtained on microfiche. Overall, 619,000 pieces were added to the Service's collection of congressional publications and other research and reference materials, 70,400 more than in FY 1974. The increase was due primarily to the numerous bills and resolutions that are traditionally received at the beginning of a new Congress.

The division initiated a clipping service on the activities of U.S. intelligence agencies in March 1975. The notebooks that result from this undertaking will be similar to those previously compiled on impeachment and the Watergate affairs, consisting primarily of newspaper articles and clippings from the Congressional Record. The last two notebooks were completed early in the year and are contained in 28 and 44 volumes, respectively.

Division staff prepared 689 on-demand bibliographies from the bibliographic data base, 209 more than last year. Nearly 500 of these were in response to congressional requests and several have appeared in congressional publications. Some of the more active areas of bibliographic interest included energy and the environment, materials management, tax reform, technology assessment, and the intelligence agencies.

The sixth and seventh editions of the Legislative Indexing Vocabulary (LIV), a thesaurus of some 5,600 terms used to index bibliographic citations, were issued and semiannual editions of the Subject Catalog of CRS Multilithed Reports in Print were distributed to congressional offices.

AUTOMATED INFORMATION SERVICES

With the assistance of the Library's Information Systems Office, CRS offers modern technological support to congressional offices through the application of the computer to a variety of information processes, including information retrieval, statistical manipulation, report writing, and others. The support is both direct in offering computer-based facilities to the Congress and indirect in support CRS responses to congressional inquiries.

A major thrust in the Service's automation program has been the expansion and enhancement of the Legislative Information Display System (LIDS). The facility offers remote computer terminal access to three legislative data files: the legislative data base containing a brief synopsis of all public bills and resolutions introduced in the current Congress and used for compiling the printed Bill Digest; the bibliographic citation file of approximately 75,000 references

to CRS reports, official documents, and periodical literature; and the newly-created Major Issues System containing briefs on selected key issues of current legislative interest. In early 1975 LIDS was supporting a network of 25 CRT (cathode ray tube) videoseen terminals. A dozen of these were distributed among CRS research divisions and reference centers and 13 were being used on a pilot basis by various Senate offices. In May 1975 the Senate Committee on Rules and Administration authorized the procurement of 100 CRT terminals to provide Senate offices with access to LIDS.

In addition to this quantitative expansion, a variety of access devices to LIDS became available. Technical provisions were made for access by an assortment of video and typewriter terminals, and teletype devices. With the capability of using alternative telephone connections also provided, the groundwork was laid for future terminal transparency--the use of a single device for multiple purposes.

A series of recent actions have assisted in making the system more helpful to congressional and CRS users. In June 1974 a week of training seminars was held to demonstrate LIDS to an audience of more than 500, including 66 congressional staff. Since then, the Service has distributed user guides, established training procedures for congressional and CRS staffs, and provided training to individual users as needed.

To respond more rapidly and effectively to a variety of congressional requests, CRS subscribes to a number of external data retrieval systems. Access to the New York Times Information Bank was expanded this year with the placement of terminals in the Service's two reference centers. These make it possible for legislative staff to search records of the New York Times and citations to six other newspapers and approximately 60 periodicals. Other external data base subscriptions have continued, including MEDLINE, an automated bibliographic service providing access to multiple files of citations to approximately 1,200 journals in the fields of biomedical research and public health, and JURIS (Justice Retrieval and Inquiry System), a Department of Justice system that contains the texts of the U.S. Code, the U.S. Constitution, court decisions, and other legal documents. Additional outside retrieval systems are utilized as needed.

Three statistical data manipulation systems are now used by CRS research divisions for indepth studies. These include: an econometric model of the U.S. economy and other economic data series; EDSTAT, containing data on higher education collected by the National Center for Education Statistics and permitting data extraction on an institution-by-institution basis; and a software package, now available on the Library's computer, that provides analysis of the distributional effects of proposed Federal aid-to-education formulas.

Overview of CRS automation activities is centered in its Information Systems Group (ISG), which coordinates the use of the Service's automated systems and provides training and related functions under the direction of the Chief of the Office of Special Programs. Among the more ambitious of recent ISG activities for the Congress were the analysis and computer programming of keyword indexes to the U.S. Constitution and to the text of a 1974 public law, the analysis and data manipulation of science and technology grant information, the preparation of specialized computer programs to generate reports analyzing the mortgage lending patterns of a major U.S. city, and the initiation of a computer-based indexing thesaurus and bibliographic file for a congressional committee.

BRIEFINGS FOR CONGRESSIONAL OFFICES

As part of a continuing effort to develop and maintain a more systematic, thorough, and sustained program of Member and congressional staff orientation on CRS services, the CRS briefing program for congressional offices was expanded this year. During September through November, the Office of Special Programs coordinated a series of briefings for congressional staff in response to the interest expressed by 102 congressional offices, as part of the CRS evaluation card survey conducted in May 1974. Calls to the original respondents resulted in briefings for 186 congressional staff members. Each briefing included an oral presentation and tour of various CRS offices. Briefings continued to be held during the remainder of the year, upon the request of Members or staff. In sum, the Service conducted 149 briefing sessions for 350 congressional staff members, who represented 123 Member offices and 14 committees.

Following a practice of earlier years, adopted in response to numerous requests from new Members, CRS sent to all newly-elected Members of the 94th Congress a collection of CRS reports on congressional procedures and related subjects. Some of the 37 reports provided information helpful in setting up and running a congressional office; others served as practical guides on congressional operations and procedures. Each new Member also received a one-page "User's Guide", summarizing CRS services, and a more detailed booklet entitled "Services to Congress" that is revised and distributed annually to all congressional offices.

SPECIAL SERVICES

Translations

CRS offers translation services in 20 languages to Members and committees of Congress, including the romance languages and such others as Arabic, Czech, Flemish, Norweigan, and Ukranian. Translations in some ten additional languages are provided through arrangements with the Library's General Reference and Bibliography Division.

The Service's six translators cleared 2,310 requests in this fiscal year, 37 percent more than last year, which resulted in over 6,000 pages of translated material. The requests covered diverse subject matter and ranged from simple correspondence to highly specialized legal and scientific reports. Those from committees included a translation into English of a lengthy German report on NATO forces, an Italian article on the Fiat automobile company, a research paper in Portuguese on the Brazilian economy, and various French articles on atomic weapons. Translations were made for Members of a series of German and Italian articles on multinational corporations, a German report on the 161st Session of the German Bundestag, and, from English into Russian, numerous letters and statements addressed to Soviet officials.

Graphics

CRS prepares a variety of graphic materials for Members and committees, including congressional district maps, statistical tables and charts, signs, and posters. Many of these illustrations are used in congressional publications, hearings, or floor debates. For example, a series of 12 charts and overlays was prepared for hearings of the Senate Special Committee on Aging concerning Social Security benefits and the effects of inflation on the aged poor. Another series of charts and overlays was prepared for use during hearings on floor debates on bills to extend the Voting Rights Act. The House Armed Services Committee requested charts comparing U.S. and Soviet missile strengths and the Budget Committees and Congressional Budget Office regularly requested graphic illustrations in connection with budget process reforms. A total of 273 requests were answered which entailed the preparation of 833 individual graphic items, 70 percent more than the 490 items prepared during FY 1974.

National Debate Topics

CRS has been designated by the Librarian to compile annually appropriate excerpts from books, articles, and reports and a detailed bibliography in support of the national high school and college debate topics. The compilation for this year's high school topic, The Development and Allocation of Scarce World Resources, was prepared by the Environmental Policy Division and issued as Senate Document 94-45. Materials pertinent to the college topic were compiled by the Government and General Research Division and are available in House Document 93-273, Resolved: That The Powers of the Presidency Should Be Curtailed. Over 100,000 copies of the two compendiums were distributed to congressional offices and additional copies are available by purchase from the Government Printing Office.

CHAPTER VI. ADMINISTRATION

The following sections provide administrative information on CRS budget and position allocations in FY 1975. Staff training opportunities and communications forums are described, as well as the Service's acquisition of word processing units to achieve more efficiency in the production of typed reports.

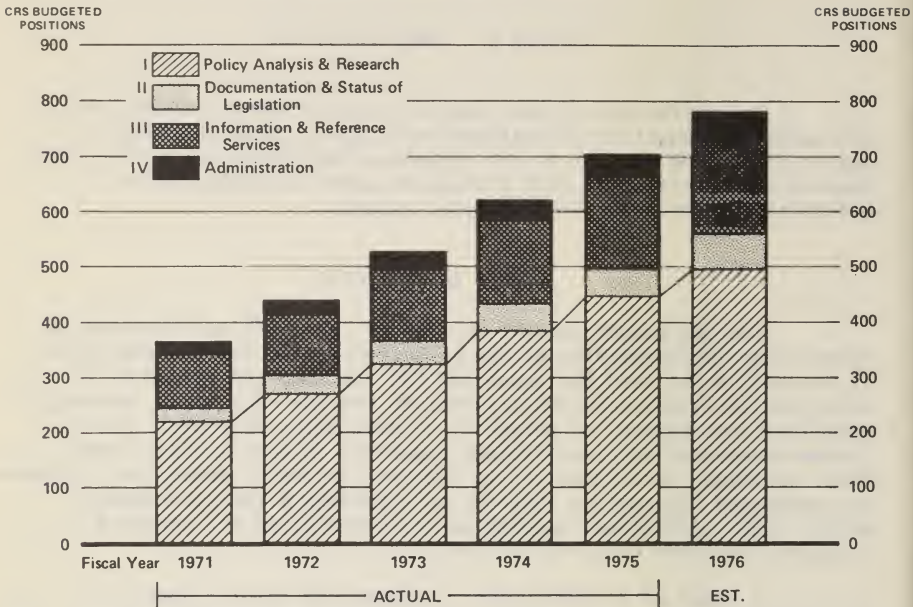
BUDGET AND STAFFING

The CRS budget request for fiscal year 1975 was directed to fourth-year implementation of the 1970 Legislative Reorganization Act. It focused on the need for expanding CRS staffing and resources in policy analysis and research in order to provide additional service to committees not served, or served at a level below potential, due to limited resources and insufficient expertise in some subject areas. Other positions were requested to meet the increased demand for reference and automated information services to establish a futures research unit in CRS. Additional funding was also requested for contract projects and other non-personal services.

A total of \$13,345,00 was appropriated for the year, \$12,227,591 for personal and \$1,117,409 for non-personal services. The allocation of 85 new positions included 61 for policy analysis and research, 18 for information and reference services, and 6 for administrative support, increasing total budgeted positions in CRS to 703. The incremental growth of CRS appropriations and staff in recent years is shown in accompanying tables. Position allocations by program activity, graphically presented, reflect the intent of the Legislative Reorganization Act and the Service's implementation of a gradual and balanced growth in staff resources over the five-year period beginning in FY 1972. The allocation of FY 1975 positions is presented by division and research/support categories in Appendix B.

CONGRESSIONAL RESEARCH SERVICE

STAFF ALLOCATION BY PROGRAM ACTIVITY



CONGRESSIONAL RESEARCH SERVICE

PROGRAM AND FINANCING

(IN THOUSANDS OF DOLLARS)

Fiscal Years	1975	1974	1973
Program by activities:			
Policy analysis and research.....	\$ 9,506	\$ 7,954	\$6,391
Documentation and status of legislation.....	799	788	631
Information and reference services.....	2,451	2,110	1,713
Administration.....	589	500	420
Total obligations.....	\$13,345	\$11,352	\$9,155

PERSONNEL SUMMARY

Fiscal Years	1975	1974	1973
Program by activities:			
Policy analysis and research.....	443	382	323
Documentation and status of legislation.....	51	51	42
Information and reference services.....	169	151	132
Administration.....	40	34	27
Total positions.....	703	618	524
Average GS grade.....	9.5	9.8	9.8

Personnel changes during the year included the appointment of Reno J. Conti as Assistant Chief of the Congressional Reference Division and the following appointments to senior specialist positions: James W. Curlin in Public Administration, Harry G. Gourevitch in Taxation and Fiscal Policy, John Henderson in Price Economics, and Warren Viessman, Jr. in Engineering and Public Works. Morton J. Schussheim, formerly serving as Senior Specialist in Urban Affairs, was appointed the Senior Specialist in Housing. Julius W. Allen retired as Senior Specialist in Price Economics after 33 years of service in various capacities in CRS. Edward G. Altouney, Senior Specialist in Engineering and Public Works, resigned to accept a position with the U.S. Department of Commerce.

In sum, there were 221 personnel appointments during the year and 139 separations. The turnover rate in CRS has dropped from 29 percent in fiscal 1973 and 20 percent in fiscal 1974 to 19 percent this year. At the end of the year, 46 percent of CRS positions were filled by women and 22 percent by members of minority groups.

STAFF SEPARATIONS, BY GRADE LEVEL
AND TYPE OF WORK, FY 1975

	Research	Information Support	Clerical	Total	Percent
GS - 2-4	8	7	38	53	38
5-8	13	3	16	32	23
9-12	34	3	3	40	29
13-15	10	0	0	10	7
16-18	4	0	0	4	3
Total	69	13	57	139	100
Percent	50	9	41	100	

TRAINING

A variety of training opportunities are available to CRS staff members. In-service training is provided by the Library's training office and within CRS. The former offers a professional orientation course to the Library of Congress and other courses in legal research, techniques of management, and basic office skills. On a regular basis CRS offers an orientation program for new staff members and occasionally features courses on such subjects of interest to the staff as congressional operations, futures research, and a planned new course on the Federal budget process. In the past year the Service formally established a course for supervisory personnel concerning the policies and practices of CRS. The half-day sessions are designed to complement existing Library courses on supervision and address the role of CRS and the responsibilities of research supervisors, among other topics.

Opportunities for upward mobility are provided by the Library's Tuition Support Program, enabling staff at GS-7 and below to obtain specific skills or other formal training in outside educational institutions; 23 CRS staff members received tuition support for 39 courses this year. A similar program known as Program Crossover, developed and implemented by CRS last year, permits non-professional employees at GS-7 and below to enter research positions after completing two years of on-the-job and selected academic training. Eight candidates were selected for the program in FY 1975, increasing the number of staff participants to 17. A new element of Program Crossover, the paraprofessional program, was implemented this year with the selection of four staff members for one year of on-the-job and academic training. By performing functions related to answering research requests, such as information gathering and the provision of bibliographic support, the participants receive preparatory training for advancement to higher positions.

Funding is provided for out-service courses conducted by the U.S. Department of Agriculture Graduate School, other government agencies, and various colleges and universities in the Washington area. In addition, CRS staff members attend professional meetings and conferences in Washington and throughout the country, often participating as speakers or panel members. Some 93 staff members attended 69 conferences during fiscal year 1975.

The accompanying tables show the grade level and type of work of those enrolled in training courses this year, as well as the types of courses taken. The number of participants rose from 303 in FY 1974 to 375 in FY 1975 and courses taken increased from 413 to 585. The average cost of out-service courses increased from \$179 to \$211.

TRAINING COURSE PARTICIPANTS, BY TYPE OF WORK AND GRADE LEVEL,
FISCAL YEAR 1975

	Adminis- trative	Clerical	Information Support	Research	TOTAL	Percent
GS - 2 to 4	0	47	9	3	59	16
5 to 8	4	31	14	65	114	30
9 to 12	6	1	10	103	120	32
13 to 15	4	0	1	60	65	17
16 to 18	3	0	0	14	17	5
Total	17	79	34	245	375	100
Percent	5	21	9	65	100	

TRAINING COURSE ATTENDANCE, BY TYPE OF COURSE
FISCAL YEAR 1975

	In-Service	Out-Service	Total	Percent
Research	63	174	237	40
Technical	51	40	91	16
Administrative	50	18	68	12
Clerical	49	10	59	10
CRS Orientation	130	0	130	22
Total	343	242	585	100
Percent	59	41	100	

STAFF COMMUNICATIONS

Numerous division staff meetings were held during the year for discussion of professional concerns and personnel needs. Weekly senior specialist luncheons afforded the opportunity for mutual exchanges on international economic conditions, the "brain drain", water resources policies in the United States, national health insurance, and other substantive issues. The information resource assistants of the Library Services Division met regularly to discuss their research division assignments and exchange information. Briefings with outside agencies and organizations were held by various division personnel as, for example, a meeting between staff of the Science Policy Research and Environmental Policy Divisions with fellows of the American Association for the Advancement of Science.

Entering its third year of activity, the Human Relations Committee continued to work for improved communications at all levels within CRS. Composed of 28 elected, alternate, and at-large members, the committee addressed such topics as CRS occupancy of the James Madison Memorial Building, the proposed CRS management data system, recommendations pertaining to the administration of affirmative action plans, and the Library's labor management program. On occasion, guest speakers were invited to the weekly meetings to provide additional information on topics of concern. The committee's representative to the Library Human Relations Council provided regular briefings on the status of matters pending before that group.

Several noted professionals were guests of the CRS Speaker's Forum. The monthly presentations, attended by interested CRS staff, featured Alton Frye and a discussion of the proposed Institute for Congress, the Honorable Richard Bolling, a leading proponent of congressional reform, tax reform expert Peter P. Weidenbruch, Jr. from the Georgetown University Law Center, and Walter Hahn, CRS Senior Specialist in Science and Technology, who discussed futures research. New York Times commentator, Leslie Gelb, spoke on domestic politics and national security and John R. Stark, Executive Director of the Joint Economic Committee, presented his views on inflation. The current status of national energy policy was addressed by S. David Freeman, consultant to the Joint Economic Committee. Other nationally prominent speakers included Dr. Victor Ferkiss, Gary D. Bearden, and Dr. Estelle Ramey.

WORD PROCESSING

CRS acquired several new CRT and typewriter word processing units during the fiscal year. As a result, all CRS divisions currently have some type of automated word processing equipment installed and two of them, the American Law and Environmental Policy Divisions, have

completely automated their production typing operations. The increase in automated word processing equipment has permitted CRS to continue its typed report production with little or no increase in clerical staff in most of the research divisions, despite the continued growth in the number of researchers. An increased quantity of typed materials and expanded research staff in the future would no doubt generate further automation of report typing. The Service plans next year to add a communications capability to some of its word processing equipment, thereby creating a new dimension in the use and versatility of the sophisticated word processing systems now available.

APPENDICES

- A. Statutory Mandates for CRS Activities and a Summary of CRS Implementation
 - 1. The Legislative Reorganization Act of 1970
 - 2. Other Statutes and Legislative Provisions Affecting CRS
- B. Tables
 - 1. Allocation of budgeted positions by division and classification, fiscal 1975
 - 2. Inquiries cleared by month and by division, fiscal 1975
- C. CRS Regular Reports
- D. Selected CRS Writings in Fiscal Year 1975

APPENDIX A

STATUTORY MANDATES FOR CRS ACTIVITIES AND A SUMMARY OF CRS IMPLEMENTATION

1. The Legislative Reorganization Act of 1970

The functions and responsibilities of the Congressional Research Service were revised and expanded by Section 321 of the Legislative Reorganization Act of 1970 (P.L. 91-510), which amended Section 203 of the Legislative Reorganization Act of 1946 (2 U.S.C. 166). It is the goal of the Service to achieve substantially full implementation of the provisions of Section 321 by FY 1976. The following excerpts of the major provisions of Section 321 are accompanied by a summary of CRS implementation progress during fiscal years 1972-1975.

Major Provisions of Section 321	Summary of Implementation, FY 1972-1975
<p>"... It shall be the duty of the Congressional Research Service, without partisan bias--</p> <p style="padding-left: 20px;">"(1) upon request, to advise and assist any committee of the Senate or House of Representatives and any joint committee of Congress in the analysis, appraisal, and evaluation of legislative proposals...to assist the committee in--</p> <p style="padding-left: 20px;">"(A) determining the advisability of enacting such proposals;</p> <p style="padding-left: 20px;">"(B) estimating the probable results of such proposals;</p> <p style="padding-left: 20px;">"(C) evaluating alternative methods for accomplishing those results; and, by providing such other research and analytical services as the committee considers appropriate for these purposes..."</p>	<p><u>Policy Analysis and Research for Committees.</u></p> <p>Since FY 1973 the Service has identified and monitored major committee projects which have met the criteria of requiring analysis, having a direct connection to legislation, and requiring a significant investment of CRS manpower and time. During that year 220 such projects were initiated involving work with 36 committees and 41 subcommittees, or a total of 77 committees. In FY 1975, 397 major committee projects were initiated which served 43 committees and 86 subcommittees for a total of 129, some 38% of all committees. Committee projects currently account for 70% of all CRS major projects.</p>

The Service has achieved greater interdisciplinary and interdivisional coordination during these years, as required on an increasing proportion of its major research efforts, including the establishment of task force groups on energy, oceans policy issues, and futures research. It has also sponsored numerous public policy seminars for Members of Congress and senior congressional staff.

Major Provisions of Section 321

Summary of Implementation, FY 1972-1975

The Service is "... to make available to each committee of the Senate and House of Representatives and each joint committee of the two Houses, at the opening of a new Congress, a list of subjects and policy areas which the committee might profitably analyze in depth..."

"... (T)he Service shall maintain continuous liaison with all committees..."

Subject and Policy Area Lists. The Service has prepared subject and policy area lists for committees in the 93rd and 94th Congresses, and in many cases supplemented these with background reports. Ad hoc interdivisional teams of analysts worked with committee staff members at various states of preparing the lists. Many major research projects have been requested by committees as a result of this liaison and of the lists themselves.

Committee Liaison. The use of ad hoc interdivisional teams in preparing subject lists in FY 1973 and FY 1975 has had a significant impact on internal coordination of CRS liaison with congressional committees. As a result of preparing subject and terminating program lists, some form of liaison has been extended to nearly all committees; extensive liaison with several committees and subcommittees is underway in connection with major research projects.

The Director of CRS "... may procure the temporary or intermittent assistance of individual experts or consultants... (and) the temporary or intermittent assistance of education, research, or other organizations of experts and consultants..."

Contract Authority. The Service has developed procedures and priorities for utilizing the contract authority, which were first applied in FY 1973. Some 76 contracts were negotiated during fiscal years 1973-75. Most of these assisted in responding to committee requests, some enabled the conduct of seminars programs, and two in FY 1974 entailed workshops for which panel of experts were assembled to discuss and report on a specific policy issue.

Major Provisions of Section 321

The Service is authorized "... upon request, or upon its own initiative in anticipation of requests, to collect, classify, and analyze in the form of studies, reports, compilations, digests, bulletins, indexes, translations, and otherwise, data having a bearing on legislation, and to make such data available and serviceable to committees and Members of the Senate and House of Representatives and joint committees of Congress..."

The Service is directed "... to make available to each committee of the Senate and House of Representatives and each joint committee of the two Houses, at the opening of a new Congress, a list of programs and activities being carried out under existing law scheduled to terminate during the current Congress, which are within the jurisdiction of the committee..."

Summary of Implementation, FY 1972-1975

Other Research Assistance. Members and committees continue to turn to CRS for the preparation of background reports on legislative problems and public issues, for legal opinions, pro and con analyses, comparisons of bills, tabulations, personal consultations with subject specialists, assistance with the preparation of statements and speech drafts, and other services from the research divisions. A new automated product, the issue brief, was added in FY 1974 to provide precise summary information on key public policy issues. Several reports are prepared in anticipation of congressional demand and made available in CRS multiliths. Typically, research for these assignments ranges from less than a day to up to two weeks but reflects, overall, a major investment of staff resources. An increasing number of Member and anticipatory projects meet the criteria for major projects, as specified under "Policy Analysis and Research for Committees" above.

Terminating Program Lists. Beginning in late 1971, the American Law Division examined over 4,000 statutes enacted during the preceding ten years (beginning with the 87th Congress in 1961) and identified some 730 programs and activities scheduled to expire during the 93rd and subsequent Congresses. The Service prepared and submitted lists of the 458 programs scheduled to expire during the 93rd Congress, updated these for the second session in FY 1974, and recently submitted new lists of the 421 programs scheduled to expire during the 94th Congress. The lists have included basic identifying information on each program and a legislative history or more extensive background report.

CRS is required "... upon request made by any committee or Member of the Congress, to prepare and transmit to such a committee or Member a concise memorandum with respect to one or more legislative measures upon which hearings by any committee of the Congress have been announced, which memorandum shall contain a statement of the purpose and effect of each measure, a description of other relevant measures of similar purpose or effect introduced in the Congress, and a recitation of all action taken theretofore by or within the Congress with respect to each such other measure..."

The Service shall "... prepare summaries and digests of bills and resolutions of a public general nature introduced in the Senate or House of Representatives..."

Purpose and Effect Memoranda. A Legislative History Unit was established in the American Law Division to prepare purpose and effect memoranda for the some 1100-1300 committee and subcommittee hearings conducted each year. The unit answered over 200 requests for legislative histories in FY 1973, nearly 400 in FY 1974, and 250 in FY 1975, only a few of which related to pending measures. The preparation of histories and memoranda is assisted by the Service's computer capability to retrieve legislative status data on pending bills and bibliographic citations to relevant reports, articles, and CRS multiliths.

Digest of Status of Bills. Since 1935 CRS has been required by statute to provide a current record of legislation. The Digest of Public General Bills and Resolutions, serving this purpose, was automated in 1970 and is now a component of the automated Legislative Information Display System (LIDS). This system will soon be accessible in all Senate offices via CRT terminals.

The former Legislative Status Report was renamed and substantively altered in FY 1973 to provide more emphasis on major legislation and current issues before the Congress. In addition to legislative status and bill content information, Major Legislation of the 94th Congress contains background information on the issues and identifies presidential messages, court cases, CRS multiliths, and other relevant reports. The revised report continues

The Service is authorized "... upon request, or upon its own initiative in anticipation of requests, to prepare and provide information, research, and reference materials and services to committees and Members of the Senate and House of Representatives and joint committees of Congress to assist them in their legislative and representative functions..."

to be issued at the end of each month and is supplemented by a weekly Legislative Status Checklist.

Reference Assistance. Most of the Service's reference requests are handled by the Congressional Reference Division. The Division answered 118,552 requests in FY 1973, 134,683 in FY 1974, and an unprecedented high of 158,473 during FY 1975. The Division manages the CRS Congressional Reading Room, Reference Centers, and mail deliveries to congressional offices.

The Service has opened two reference centers for the convenience of congressional staff, one in the Rayburn House Office Building in January 1971 and the other in the Russell Senate Office Building in January 1973. It is continuing to provide translation and graphic services.

Automation capabilities have increased dramatically in recent years and the Service currently has terminal access to twelve major data files, six within the Service and six through contractual arrangements with outside organizations. Three of the Service's internal files will soon be directly available in all Senate offices on CRT terminals. These collectively comprise the Legislative Information Display System (LIDS) and include the Major Issues file (issue briefs), the Bill Digest file, and the Bibliographic file of citations to current articles, documents, and reports. The Library Services Division, which

provides information support to CRS divisions and frequently to congressional offices, has experienced a notable growth in congressional demand for the SDI and on-demand bibliographic services.

"... The Librarian of Congress is authorized to appoint in the Congressional Research Service, upon the recommendation of the Director, Specialists and Senior Specialists in ... (22) broad fields ... (and) such other broad fields as the Director may consider appropriate..."

Senior Specialists. The Service currently has 32 budgeted senior specialist positions, nine of which are in combination with the positions of Deputy Director (1), Division Chief (7) and Assistant Chief (1). No senior specialist positions were requested for FY 1972 or for FY 1975. Six were approved in FY 1973 in the fields of American public law, federal budget, engineering and public works, public administration, transportation and communications, and urban affairs. Approval for the position of Assistant Director, in combination with a senior specialist classification, was requested for FY 1974. Five positions in the fields of American Foreign Policy, Communications, Education, Income Maintenance Policy, and Ocean Affairs were requested for FY 1976.

"... (T)he budget estimates of the Congressional Research Service... shall be prepared separately by the Director in detail for each fiscal year as a separate item of the budget estimates of the Library of Congress for such fiscal year."

Budget Estimates. Separate budget estimates were prepared and submitted for fiscal years 1972-1976.

"... The Director of the Congressional Research Service shall prepare and file with the Joint Committee on the Library at the beginning of each regular session of Congress a separate and special report covering, in summary and in detail, all phases of activity of the Congressional Research Service for the immediately preceding fiscal year..."

Annual Reports. Annual reports have been prepared on Service activities during fiscal years 1971-1975.

2. Other Statutes and Legislative Provisions Affecting CRS

The following is a summary of other statutory and legislative provisions which affect the work of CRS, together with a brief description of current CRS implementation.

Other Statutory and Legislative Provisions	Summary of Current Implementation
<p>1. <u>National Debate Topics (P.L. 99-246)</u></p> <p>The Librarian of Congress is authorized and directed to "prepare compilations of ... appropriate materials relating to (1) the subject selected annually by the National University Extension Association as the national high school debate topic and (2) the subject selected annually by the American Speech Association as the national college debate topic."</p>	<p>Appropriate CRS divisions prepare the two debate topic compendiums annually. For each compendium pertinent excerpts from books, articles and reports are selected to present a balanced analysis of the issue, supplemented by a detailed bibliography.</p>
<p>2. <u>Compilation of Precedents of the House of Representatives (Hinds' and Cannon's Precedents) (P.L. 89-90, P.L. 91-510)</u></p> <p>The House Parliamentarian is authorized to "utilize the services of personnel of the Library of Congress" in compiling and preparing the precedents of the House.</p>	<p>CRS is providing consultation, research and reference support to the House Parliamentarian in the preparation of five-year editions and condensed biennial editions of the House Precedents.</p>

3. The Constitution Annotated (2 U.S.C. 168 et seq.)

The Librarian of Congress is directed to prepare decennial revised editions of The Constitution of the United States of America - Analysis and Interpretation and to prepare cumulative supplements at two-year intervals.

The seventh edition of The Constitution Annotated (S. Doc. No. 92-82), some 2,000 pages in length, was published in 1973. Supplement I of the seventh edition, which includes analysis of Supreme Court decisions through July 1974, was issued in March 1975.

4. Technology Assessment Act of 1972 (P.L. 92-484)

The Director of the Congressional Research Service is designated to serve as a member of the Technology Assessment Advisory Council.

"To carry out the objectives of this Act, the Librarian of Congress is authorized to make available to the Office [OTA] such services and assistance of the Congressional Research Service as may be appropriate and feasible.

(b) Such services and assistance made available to the Office shall include, but not limited to, all of the services and assistance which the Congressional Research Service is otherwise authorized to provide to the Congress.

(c) Nothing in this section shall alter or modify any services or responsibilities, other than those performed for the Office, which the Congressional Research Service under law performs for or on behalf of the Congress. The Librarian is, however, authorized to establish within the Congressional Research Service such additional divisions, groups, or other organizational entities as may be necessary to carry out the purpose of this Act.

(d) Services and assistance made available to the Office by the Congressional Research Service in accordance with this section may be provided with or without reimbursement from funds of the Office, as agreed upon by the Board and the Librarian of Congress."

CRS provided a variety of research and reference services for the Office of Technology Assessment during its first year of operation in FY 1974. This included the preparation of an inventory of interdisciplinary issues of technology of probable interest to congressional committees and assistance in developing OTA information systems and its library. Over 350 requests entailing some 2,000 hours of research were cleared for OTA that year. Some 932 requests, including several major research projects, were cleared in FY 1975.

Other Statutory and Legislative Provisions

5. Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344)

The Director of the Congressional Budget Office is authorized to "obtain information, data, estimates, and statistics developed by the ... Library of Congress," and, upon agreement with the Library, to utilize the Library's "services, facilities, and personnel with or without reimbursement." The Librarian is authorized to provide the Budget Office with the assistance described above. (section 201(e))

6. Committee Reform Amendments of 1974 (H. Res. 988)

Clause 5(d) of House Rule X, as amended, provides as follows:

"After the introduction in the House of each bill or resolution the Congressional Research Service of the Library of Congress shall prepare a factual description of the subject involved therein not to exceed one hundred words; such description shall be published in the Congressional Record and the Digest of Public General Bills and Resolutions as soon as possible after introduction."

House Rule XXI, as amended, provides for a House Legislative Classification Office, which is directed to "coordinate with" CRS in the "development, implementation, and operation" of a cross-referencing service, based upon authorization statutes for Federal programs, that would show committee jurisdiction, appropriation acts, budget authority, budget outlays, unexpended balances, and other relevant items.

Summary of Current Implementation

CRS provided a variety of research and information services for the Congressional Budget Office and the House and Senate Budget Committees during FY 1975.

The Legislative Documentation Section of the American Law Division has been compiling factual descriptions of House bills and resolutions since the Congress convened in January 1975. These are being forwarded weekly for publication in the Congressional Record and are appended at the back of each Bill Digest.

The House Legislative Classification Office has not at this time been formerly organized.

APPENDIX B

Tables

1. Allocation of budgeted positions by division and classification, fiscal 1975.
2. Inquiries cleared by month and by division, fiscal 1975.

Table 1. Allocation of budgeted positions by division and classification, fiscal 1975

Division	Research	Support	Total	% of Total
Office of the Director-----	19	70	89	13 %
American Law-----	62	29	91	13
Congressional Reference----	58	16	74	10.5
Economics-----	55	12	67	9.5
Education and Public Welfare	55	11	66	9
Environmental Policy-----	32	9	41	6
Foreign Affairs-----	46	11	57	8
Government and Gen'l Res.---	54	12	66	9
Library Services-----	0	69	69	10
Science Policy Research----	42	8	50	7
Senior Specialists-----	26	7	33	5
Total-----	449	254	703	100 %

Table 2. Inquiries cleared by month and by division, fiscal 1975¹

Month	A	E	Ed	EP	F	GGR	SPR	S	Total Res. Divs.	C	T	L	D	Total	%
July 1974	1,607	1,324	1,070	493	495	747	550	221	6,507	11,652	224	294	83	18,760	7.7
August	847	797	760	220	351	434	273	134	3,816	9,554	174	143	--	13,687	5.6
September	875	807	716	337	327	559	393	126	4,140	10,330	10	194	198	14,872	6.1
October	1,930	1,725	1,067	397	501	882	505	194	7,201	13,016	294	316	78	20,905	8.5
November	1,151	1,039	906	377	491	720	438	162	5,284	11,794	247	211	41	17,577	7.2
December	772	809	420	335	378	563	304	144	3,725	10,557	87	171	65	14,605	6.0
Jan. 1975	704	1,015	789	361	342	532	334	101	4,178	13,913	167	284	517	19,059	7.8
February	2,415	1,646	1,378	378	773	852	421	95	7,958	14,129	106	147	1,664	24,004	9.8
March	1,471	1,396	1,106	667	498	879	716	148	6,881	14,803	143	373	1,190	23,390	9.6
April	1,442	1,948	1,774	797	1,020	746	792	383	8,902	17,725	213	313	1,975	29,128	11.9
May	1,642	1,345	1,324	530	739	1,311	822	180	7,893	16,012	201	515	1,061	25,682	10.5
June	1,272	1,274	1,124	412	487	781	429	89	5,868	14,988	444	374	1,155	22,829	9.3
TOTAL	16,128	15,125	12,434	5,304	6,402	9,006	5,977	1,977	72,353	158,473	2,310	3,335	8,027	244,498	100.0
Percent	6.6	6.2	5.1	2.2	2.6	3.7	2.4	.8	29.6	64.8	.9	1.4	3.3	100.0	

¹Division codes:

A - American Law Division
 E - Economics Division
 Ed - Education and Public Welfare Division
 EP - Environmental Policy Division
 F - Foreign Affairs Division
 GGR - Government and General Research Division

SPR - Science Policy Research Division
 S - Senior Specialists Division
 C - Congressional Reference Division
 T - Translations
 L - Library Services Division
 D - Director's Office

APPENDIX C

CRS Regular Reports

<u>Document</u>	<u>Description</u>	<u>Period of Issue</u>	<u>Division Responsible</u>
Digest of Public General Bills and Resolutions (Bill Digest)	Brief summary, legislative actions, and current status of all public bills and resolutions.	Bi-weekly supplements and cumulative issues (irregular) during each session of Congress	American Law
Major Legislation of the 93d Congress (MLC)	Status and reference information on major legislative issues.	Monthly during each session of Congress	American Law
Legislative Status Checklist	Updates legislative status information of the MLC and contains a cumulative listing of Presidential messages to Congress, authorizations and appropriations.	Weekly during each session of Congress	American Law
Selective Dissemination of Information (SDI)	An annotated bibliography on cards, arranged by subject.	Weekly	Library Services
Citations to Current Literature	Two separate catalogs, arranged by author and by subject, obtained from the bibliographic data base.	Monthly	Library Services
CRS Multilithed Reports (Green Sheets)	A current list of CRS reports of general interest to Members of Congress arranged by type of report.	Monthly	Library Services
Subject Catalog of CRS Multilithed Reports in Print	A cumulative listing of all CRS multilithed reports in print, arranged by subject	Semi-annually	Library Services

<u>Document</u>	<u>Description</u>	<u>Period of Issue</u>	<u>Division Responsible</u>
Legislative Indexing Vocabulary (LIV)	A standard vocabulary of terms used for CRS indexing and cataloguing operations.	As needed	Library Services
National High School and Collegiate Debate Topics	Compilations of material, issued as committee prints, to support the selected debate topics.	Annually	Office of the Director; Congressional Reference and other divisions
The Constitution of the United States of America-- Analysis and Interpretation	One volume work elaborating, clause by clause, the meaning of the Constitution as revealed in Supreme Court decisions	Decennial revisions and biennial supplements	American Law
Services to Congress	Pamphlet outlining CRS services available to Members and congressional staff.	Annually	Office of the Director
Annual Report of the Congressional Research Service	Detailed information on CRS activities during the fiscal year.	Annually	Office of the Director

APPENDIX D

Selected CRS Writings in Fiscal Year 1975

The following bibliography includes citations to 497 multilithed reports and other CRS writings prepared for the Congress during fiscal year 1975. Included are committee prints and other congressional documents authored, in whole or in part, by CRS staff members and additional materials prepared by CRS which were inserted in published committee hearings or the Congressional Record. The citations are arranged alphabetically by subject.

CRS materials are prepared expressly for congressional use. Copies of any of the entries are available to Members and congressional staff upon request to the Congressional Research Service.

Abortion--[U.S.]

Constitutionality of a statutory provision banning the use of any Federal funds for abortions. [Apr. 2, 1975] 4 p. Rosenberg, Morton. Appears in the Congressional record [daily ed.] v. 121, Apr. 10, 1975: S5725-S5728.

Abortion--[U.S.]--Appropriations

Constitutionality of Bartlett amendment banning use of DHEW and DOI FY 1975 funds for abortions. Oct. 4, 1974. 11 p. Rosenberg, Morton.

Appears also in the Congressional record [daily ed.] v. 120, Nov. 26, 1974: H1104-H1105.

Accidents

see Astronautical accidents
Aviation accidents
Traffic accidents and safety

Acquired Land Leasing Act

Outer continental shelf petroleum leasing--an economic analysis. Jan. 10, 1975. 56 p. Useem, Howard.

Administration of criminal justice

see also Amnesties

Administration of criminal justice--[U.S.]--Law and legislation

93rd Congress: summary of major enactments relating to crime control and the administration of criminal justice. Feb. 20, 1975. 20 p. Puls, Barbara. Multilith 75-98 ED

Administrative agencies

see Federal advisory bodies
Independent regulatory commissions

Administrative law--[U.S.]

Compiled statutes--Committee on Government Operations; being a compilation of acts of Congress reported from or connected with the Committee on Government Operations. 3d ed. Dec. 1974. 685 p.

Williams, Grover. Lyons, Thomas. Issued as a committee print, House Committee on Government Operations, 93d Cong., 2d sess. Grover Williams and Thomas Lyons aided the staff in the compilation.

Administrative procedure--[U.S.]

Law and procedures regarding major new route proceedings before the Civil Aeronautics Board. Feb. 3, 1975. 79 p. Glass, Stuart.

Selected administrative and congressional action in antitrust matters--January 1, 1974, to June 30, 1974. Dec. 10, 1974. 18 p. Zafren, Daniel.

Admiralty law

see Maritime law

Adoption--[U.S.]

Discussion of problems of adoption and proposals to help alleviate these problems. Apr. 7, 1975. 19 p. Jones, Jean.

Appears in U.S. Congress. Senate. Committee on Labor and Public Welfare. Subcommittee on Children and Youth. Adoption and foster care, 1975. Hearings, 94th Cong., 1st sess. 1975. p. 664-683.

Subsidized adoption. May 13, 1975. 31 p. Jones, Jean.

Multilith 75-125 ED
Appears also in U.S. Congress. Senate. Committee on Labor and Public Welfare. Subcommittee on Children and Youth. Adoption and foster care, 1975. Hearings, 94th Cong., 1st sess. 1975. p. 719-751.

Adoption--[U.S.]--State laws

Subsidized adoption. May 13, 1975. 31 p. Jones, Jean.

Multilith 75-125 ED
Appears also in U.S. Congress. Senate. Committee on Labor and Public Welfare. Subcommittee on Children and Youth. Adoption and foster care, 1975. Hearings, 94th Cong., 1st sess. 1975. p. 719-751.

Adult education--[U.S.]--Law and legislation

Adult Education Act: legislative history 1964-1974. June 12, 1975. 44 p. Giordano-Evans, Angela. Multilith 75-144 ED

Adult education--[U.S.]--Legislative histories

Adult Education Act: legislative history 1964-1974. June 12, 1975. 44 p. Giordano-Evans, Angela. Multilith 75-144 ED

Advice and consent

see Presidential appointments
Senate rules and procedure

Advisory bodies of the federal government

see Federal advisory bodies

Aged

see also Housing for the aged
Medicare
Nursing homes
Old age, survivors and disability insurance
Public assistance programs
Retirement income

Aged--[U.S.]--Law and legislation
 Legislation in the 93rd Congress
 relating to the elderly. Jan. 18,
 1974. 23 p. Revised Oct. 3, 1974.
 26 p. Taqer, Evelyn.
 Multilith 74-163 ED
 Revision of Multilith 74-11 ED.

Legislation in the 93rd Congress
 relating to the elderly: enacted
 and introduced. Revised Feb. 4,
 1975. 20 p. Taqer, Evelyn.
 Revision issued as Multilith 75-
 30 ED.

Summary of major provisions of
 the Older Americans Act of 1965, as
 amended: development of major
 amendments, 1965-1974. Jan. 8,
 1974. 27 p. Revised Nov. 7, 1974.
 28 p. Taqer, Evelyn.
 Multilith 74-184 ED
 Revision of Multilith 74-4 ED.

Aged--[U.S.]--Statistics
 Selected socio-economic
 statistics on the U.S. aged Black
 population. June 2, 1975. 4 p.
 House, Sharon.

Aggression
 see also Military intervention

Aggression--[U.S.]
 International law to be
 considered in the possible use of
 military force by the United States
 against another nation for its
 adverse economic actions involving
 mineral resources within its own
 territory. Jan. 17, 1975. 14 p.
 Zafren, Daniel.

Agricultural agreements
 International food reserves:
 background and current proposals.
 Oct. 1974. 138 p. Mayer, Leo.
 Sherman, Harvey. Montague, Marion.
 Baker, Janice.
 Issued as a committee print,
 House Committee on Foreign
 Affairs, Subcommittee on
 International Organizations and
 Movements, 93d Cong., 2d sess.

Agricultural assistance
 The World Food Conference:
 implications for congressional
 action. Dec. 8, 1974. 15 p.
 Sherman, Harvey.
 Multilith 74-212 EP
 Appears also in the
 Congressional record [daily ed.]
 v. 121, Feb. 27, 1975: S2786-
 S2789.

Agricultural imports and exports
 see Agriculture in foreign trade

Agricultural innovations--[Pakistan]
 The food situation in Pakistan.
 Jan. 15, 1975. 67 p. Shuey,
 Robert.
 Multilith 75-118 F

Agricultural labor--[U.S.]
 The migrant farmworker situation
 in the U.S.: the problems and the
 programs. Mar. 16, 1972. 48 p.
 Revised Apr. 17, 1975. 54 p.
 Schmitt, Raymond.
 Multilith 75-115 ED
 Revision of Multilith 72-68 ED
 which also appears in a committee
 print, Senate Committee on Labor
 and Public Welfare, Subcommittee
 on Migratory Labor. Federal and
 state statutes relating to farm
 workers; a compilation. 1972.
 p. 375-426.

Agricultural labor--[U.S.]--Bibliography
 Unionism and collective
 bargaining for agricultural
 workers: a selective bibliography.
 June 3, 1971. 13 p. Revised Aug.
 16, 1974. 13 p. Mortimer, Louis.
 Fulton, Joseph, rev.
 Multilith 74-153 E
 Revision of Multilith 71-143 E.

Agricultural law and legislation--[U.S.]
 Food for Peace--actions of the
 93d Congress. Jan. 24, 1975. 2 p.
 Baker, Janice.
 Appears in the Congressional
 record [daily ed.] v. 121, Feb.
 27, 1975: S2789-S2790.

Agricultural policies--Bibliography
 Agricultural policy, food policy,
 nutrition policy, world food
 problems: a select bibliography,
 1969-1975. Sept. 10, 1974. 23 p.
 Revised Apr. 30, 1975. 38 p.
 Chapman, Cynthia.
 Multilith 75-120 SP
 Revision of Multilith 74-155 SP.

Agricultural policies--[Pakistan]
 The food situation in Pakistan.
 Jan. 15, 1975. 67 p. Shuey,
 Robert.
 Multilith 75-118 F

Agricultural policies--[U.S.]
 Farm programs and economic
 stability in agriculture. [Jan.
 1975] 12 p. Mayer, Leo.
 Appears in a committee print,
 Senate Committee on Agriculture
 and Forestry. Agriculture in a
 world of uncertainty: the
 potential impact of rising costs
 of production on agriculture and
 rural America. 1975. p. 99-110.

The World Food Conference:
 implications for congressional
 action. Dec. 8, 1974. 15 p.
 Sherman, Harvey.
 Multilith 74-212 EP
 Appears also in the
 Congressional record [daily ed.]
 v. 121, Feb. 27, 1975: S2786-
 S2789.

Agricultural policies--[U.S.]-- Bibliography

Agricultural policy, food policy, nutrition policy, world food problems: a select bibliography, 1969-1975. Sept. 10, 1974. 23 p.
Revised Apr. 30, 1975. 38 p.
Chapman, Cynthia.

Multilith 75-120 SP

Revision of Multilith 74-155 SP.

Agricultural pollution--[U.S.]

Potential effects of application of air and water quality standards on agriculture and rural development. Jan. 2, 1975. 331 p.
Biniek, Joseph.

Issued as a committee print, Senate Committee on Agriculture and Forestry, Subcommittee on Rural Development, 93d Cong., 2d sess.

Agricultural prices--[U.S.]

Farm programs and economic stability in agriculture. [Jan. 1975] 12 p. Mayer, Leo.

Appears in a committee print, Senate Committee on Agriculture and Forestry, Agriculture in a world of uncertainty: the potential impact of rising costs of production on agriculture and rural America. 1975. p. 99-110.

Agricultural production--[Pakistan]

The food situation in Pakistan. Jan. 15, 1975. 67 p. Shuey, Robert.

Multilith 75-118 F

Agricultural production--[U.S.]

Farm programs and economic stability in agriculture. [Jan. 1975] 12 p. Mayer, Leo.

Appears in a committee print, Senate Committee on Agriculture and Forestry, Agriculture in a world of uncertainty: the potential impact of rising costs of production on agriculture and rural America. 1975. p. 99-110.

Potential effects of application of air and water quality standards on agriculture and rural development. Jan. 2, 1975. 331 p.
Biniek, Joseph.

Issued as a committee print, Senate Committee on Agriculture and Forestry, Subcommittee on Rural Development, 93d Cong., 2d sess.

Agricultural surpluses

International food reserves: background and current proposals. Oct. 1974. 138 p. Mayer, Leo. Sherman, Harvey. Montague, Marion. Baker, Janice.

Issued as a committee print, House Committee on Foreign Affairs, Subcommittee on International Organizations and Movements, 93d Cong., 2d sess.

Agricultural surpluses--[U.S.]

Grain stockpiles and commodity reserves. June 11, 1975. 3 p.
Mayer, Leo.

Appears in the Congressional record [daily ed.] v. 121, June 17, 1975: E3246-E3248.

Agricultural Trade Development and Assistance Act

Food for Peace--actions of the 93d Congress. Jan. 24, 1975. 2 p.
Baker, Janice.

Appears in the Congressional record [daily ed.] v. 121, Feb. 27, 1975: S2789-S2790.

Agriculture in foreign trade--[Pakistan]

The food situation in Pakistan. Jan. 15, 1975. 67 p. Shuey, Robert.

Multilith 75-118 F

Agriculture in foreign trade--[U.S.]-- Law and legislation

Food for Peace--actions of the 93d Congress. Jan. 24, 1975. 2 p.
Baker, Janice.

Appears in the Congressional record [daily ed.] v. 121, Feb. 27, 1975: S2789-S2790.

Aid to developing countries

see American economic assistance
Arab economic assistance

Aid to the blind

see Public assistance programs
Supplemental security income program

Aid to the disabled

see Public assistance programs
Supplemental security income program

Air pollution--[U.S.]

Auto emission standards and air quality. Jan. 21, 1975. 8 p.
Trumbule, Robert.

Research and development relating to sulfates in the atmosphere. June 1975. 241 p. Trumbule, Robert. Biniek, Joseph. Blodgett, John. Grimes, Maria. Musgrove, Connie.

Issued as a committee print, House Committee on Science and Technology, Subcommittee on the Environment and the Atmosphere, 94th Cong., 1st sess.

Air pollution control--[U.S.]

Pollution control: a review of the state of the art in sulfur dioxide abatement in the nonferrous primary smelting industry. July 29, 1974. 82 p. Trumbule, Robert.
Multilith 74-143 FP

Air pollution control--[U.S.] (Cont.)
Research and development relating to sulfates in the atmosphere. June 1975. 241 p. Trumbule, Robert. Biniek, Joseph. Blodgett, John. Grimes, Maria. Musgrove, Connie.

Issued as a committee print, House Committee on Science and Technology, Subcommittee on the Environment and the Atmosphere, 94th Cong., 1st sess.

Air pollution control--[U.S.]--Law and legislation

The land use implications of the Clean Air Act of 1970 and the Federal Water Pollution Control Act Amendments of 1972. Oct. 4, 1974. 24 p. Fletcher, W. Wendell.

Multilith 74-176 EP

A summary of Clean Air Act oversight hearing held by the Senate Public Works Committee, Subcommittee on Environmental Pollution, March 19, 20, April 20-24, 29-30, May 1, 13, 15, 20-21, 1975. June 13, 1975. 131 p. Trumbule, Robert. Biniek, Joseph. Blodgett, John. Grimes, Maria. Musgrove, Connie.

Appears in U.S. Congress. Senate. Committee on Public Works. Subcommittee on Environmental Pollution. Implementation of the Clean Air Act--1975. Hearings, 94th Cong., 1st sess. 1975. p. 1-130.

A summary of the sulfur dioxide abatement issue in the 93rd Congress. Dec. 12, 1974. 8 p. Trumbule, Robert.

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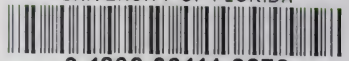
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